

AGENDA OF THE REGULAR SESSION CITY OF AUBURN PLANNING COMMISSION

1225 LINCOLN WAY, AUBURN, CA 95603

September 17, 2013 6:00 PM

Planning Commissioners

City Staff

Matt Spokely, Chairman Roger Luebkeman Fred Vitas Nick Willick Lisa Worthington

Will Wong, Community Development Director Reg Murray, Senior Planner

- I. CALL TO ORDER
- II. PLEDGE OF ALLEGIANCE
- III. APPROVAL OF MINUTES

None

IV. PUBLIC COMMENT

This is the time provided so that persons may speak to the Commission on any item <u>not</u> on this agenda. Please make your comments as brief as possible. The Commission cannot act on items not included on this agenda; however, the items will be automatically referred to City staff.

V. PUBLIC HEARING

- A. ORDINANCE AMENDMENT REGIONAL COMMERCIAL-EMERGENCY SHELTER ZONE DISTRICT; TRANSITIONAL HOUSING; AND SUPPORTIVE HOUSING (File 301.3(bb)). The City of Auburn proposes to amend the Auburn Municipal Code to create the Regional Commercial Emergency Shelter (C-3-ES) zone district and establish standards for permanent and temporary emergency shelters. The C-3-ES zone district will include all permitted and conditionally permitted uses allowed in the C-3 zone while adding emergency shelters as a use permitted by right, subject to development standards.
- B. REZONE REGIONAL COMMERCIAL-EMERGENCY SHELTER (AUBURN RAVINE ROAD PROJECT AREA) FILE# RE 13-3. The City of Auburn is proposing to rezone nine (9) lots, generally located west of Auburn Ravine Road and north of Elm Avenue, from Regional Commercial (C-3) to Regional

Commercial – Emergency Shelter (C-3-ES). The new C-3-ES zone will include all permitted and conditionally permitted uses currently allowed in the C-3 zone while adding emergency shelters for the homeless as a use permitted by right, subject to development standards.

VI. COMMUNITY DEVELOPMENT DEPARTMENT FOLLOW-UP REPORTS

- A. City Council Meetings
- B. Future Planning Commission Meetings
- C. Reports

VII. PLANNING COMMISSION REPORTS

The purpose of these reports is to provide a forum for Planning Commissioners to bring forth their own ideas to the Commission. No decisions are to be made on these issues. If a Commissioner would like formal action on any of these discussed items, it will be placed on a future Commission agenda.

VIII. FUTURE PLANNING COMMISSION AGENDA ITEMS

Planning Commissioners will discuss and agree on items and/or projects to be placed on future Commission agendas for the purpose of updating the Commission on the progress of items and/or projects.

IX. ADJOURNMENT

Thank you for attending the meeting. The Planning Commission welcomes your interest and participation. If you want to speak on any item on the agenda, as directed by the Chairman, simply go to the lectern, give your name, address, sign in and speak on the subject. Please try to keep your remarks to a maximum of five minutes, focus on the issues before the Planning Commission and try not to repeat information already given to the Commission by a prior speaker. Always speak into the microphone, as the meeting is recorded on tape. It is the policy of the Commission not to begin consideration of a project after 10:00 PM. Such projects will be continued to the next meeting.

Materials related to an item on this Agenda submitted to the Planning Commission after distribution of the agenda packet are available for public inspection in the Community Development Department during normal business hours.



CITY OF AUBURN

Planning Commission - Staff Report Meeting Date: September 17, 2013

Prepared by: Reg Murray, Senior Planner

ITEM NO. V-A

ITEM V-A:

ORDINANCE AMENDMENT - REGIONAL COMMERCIAL-EMERGENCY SHELTER ZONE DISTRICT; TRANSITIONAL HOUSING; AND SUPPORTIVE HOUSING (FILE 301.3(bb)).

REQUEST:

The City of Auburn proposes to amend the Auburn Municipal Code to create the Regional Commercial - Emergency Shelter (C-3-ES) zone district and establish standards for permanent and temporary emergency shelters. The C-3-ES zone district will include all permitted and conditionally permitted uses allowed in the C-3 zone and add emergency shelters as a use permitted by right, subject to development standards.

RECOMMENDED MOTION:

A. Move to adopt Planning Commission Resolution 13-15 recommending that the Auburn City Council adopt an ordinance which establishes the Regional Commercial - Emergency Shelter (C-3-ES) zone district; establishes standards for permanent and temporary emergency shelters; and, permits transitional and supportive housing, or as amended by the Planning Commission.

BACKGROUND:

In 2007, the State enacted Senate Bill 2 (SB 2) which amended California Government Code Section 65583 by requiring that jurisdictions plan for emergency shelters in the Housing Element of the General Plan. An emergency shelter is generally defined as housing with minimal supportive services for homeless persons that is limited to occupancy of six months or less. With SB 2, jurisdictions must identify at least one zone district that can accommodate at least one year-round emergency shelter; and, emergency shelters must be allowed as a permitted use (i.e. jurisdictions cannot require a use permit or other discretionary permit).

The Auburn Planning Commission and the Auburn City Council have considered different options to satisfy the SB 2 requirements at several meetings over the last several months:

 March 5, 2013 – Commission review of the initial proposal for the Industrial (M 	-2) zone.
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- April 8, 2013 Initial City Council review of the M-2 zone.
- May 13, 2013 City Council provides direction to consider a zone overlay process and potential overlay sites on Nevada Street and Wall Street.
- July 2, 2013 Planning Commission review of an overlay ordinance and Rezone proposals for overlay sites on Nevada Street and Wall Street.
- July 22, 2013 City Council reserves decision on the overlay ordinance and denies the Rezone proposals for the overlay sites on Nevada Street and Wall Street.
- July 29, 2013 City Council public bus tour looking at site alternatives.

Following the denial of the Rezone proposals for the emergency shelter overlay on the Nevada Street and Wall Street sites, the Auburn City Council most recently met on August 12, 2013 to consider new alternatives. Based on public input and Council deliberation, the City Council identified several lots along Auburn Ravine Road, north of Elm Avenue (Attachment 1) as potentially appropriate lots for emergency shelters.

Since all of the lots identified by City Council are located within (and surrounded by) the Regional Commercial (C-3) zone district, Council directed staff to create a new zone district that would tier off of the C-3 zone district and add emergency shelters as a permitted use type. Staff has prepared a new code amendment which creates the Regional Commercial – Emergency Shelter (C-3-ES) zone district (see Exhibit A). Since the new zone district permits emergency shelters "by right," this new zone district will satisfy the State requirements of SB 2. The code amendment also includes development standards as permitted by SB 2.

A separate Rezone entitlement (see file RE 13-03) to rezone the Auburn Ravine Road Project Area (Attachment 1) from C-3 to C-3-ES is being processed concurrent with this code amendment.

ANALYSIS:

Provided below is a summary of the provisions associated with the proposed code amendments:

1. **Definitions (Exhibit A; Section One)** – The proposed ordinance provides several definitions, including ones for "Emergency Shelter," "Institutional Use," "Supportive Housing," and "Transitional Housing." The ordinance also includes a revised definition for "Family" to be consistent with current law.

FAMILY. One or more persons living together in a dwelling unit, with common access to, and common use of all living, kitchen, and eating areas within the dwelling unit occupying a premises and living as a single non-profit housekeeping unit, as distinguished from a group occupying a hotel, club, fraternity or sorority house. FAMILY shall be deemed to include the necessary servants and may include up to 5 persons not related by blood or marriage.

The definitions provided with Exhibit A remain unchanged from the earlier versions of the code amendment reviewed by the Planning Commission.

2. Supportive & Transitional Housing (Exhibit A; Section Two) – Senate Bill 2, referenced above, also mandated that local jurisdictions permit "transitional housing" and "supportive housing," with such housing treated the same as any other residential use property (i.e. as a use permitted by right). In general, transitional housing means buildings configured as rental housing, but operated under program requirements that call for the termination of assistance and the recirculation of the unit to another eligible program recipient at some predetermined point in the future which shall be no less than six months; while supportive housing means housing with no limit on the length of stay that is occupied by a particular target population (generally, low income and disabled persons).

This section of the code amendment includes the necessary permitting for both transitional and supportive housing. Both housing types are allowed as permitted uses in the Multi-

- family Residential (R-3) zone district, with no requirement for a use permit or other discretionary approval.
- 3. Regional Commercial Emergency Shelter Zone Established (Exhibit A; Section Three) Section 159.015 of the Auburn Zoning Ordinance establishes (i.e. lists) the City's various zone districts. This section amends Section 159.015 of the Auburn Municipal Code by adding the Regional Commercial Emergency Shelter (C-3-ES) zone district.
- 4. Regional Commercial Emergency Shelter Zone (Exhibit A; Section Four) Section Four of Exhibit A details the Regional Commercial Emergency Shelter (C-3-ES) zone district, including permitting and associated development standards. Pursuant to Section 159.047(B), permanent shelters will be allowed in the C-3-ES zone district; and, as required by SB 2, shelters will be permitted by right (i.e. allowed without the need for any additional discretionary action such as a use permit). Senate Bill 2 allows jurisdictions to include development standards for permanent emergency shelters, but only in specific categories. Section 159.047(C) details the development and management standards applicable to emergency shelters. Several of the standards are reviewed below; and, these standards are largely the same as those reviewed by the Planning Commission previously (except where amendments have been made by the City Council; text underlined):
 - a. Occupancy Permanent emergency shelters would be allowed to have up to twenty-five (25) occupants at any one time. This development standard has received considerable discussion in the past, with recommendations by staff, the Commission, and Council ranging between 15-30 persons. The current draft reflects the City Council's direction from their meeting on July 22nd. The Planning Commission previously recommended occupancy for thirty (30) persons.
 - b. <u>Parking Requirements</u> The proposed ordinance requires that emergency shelters provide a minimum of one parking space for each staff member plus one parking space for every four residents. This standard reflects direction from the City Council at their July 22nd hearing. The Planning Commission previously recommended a reduced standard of one parking space for every 10 residents.
 - c. <u>Management</u> The management standards provided in Exhibit A are essentially the same as those reviewed previously by the Commission with two exceptions: *Item 3.a* The City Council increased the number of on-site staff from one (1) to two (2); and, *Item 3.d* The City Council included a standard requiring that a facility maintain a list of residents, that the list be available to the Police Department upon request, and that the Police should be notified if management removes a resident from the facility.
 - d. <u>Facilities</u> The proposed ordinance specifies that shelters provide certain minimum facilities. The list of facilities includes those originally reviewed by the Planning Commission as well as several additions recommended by the City Council. The facilities added by the City Council include a common area for use by the occupants, laundry facilities, and a minimum of two showers.
 - e. <u>Operations Plan</u> The ordinance includes a requirement that the shelter provide the City with a plan detailing how the facility will be operated.

5. **Temporary Emergency Shelters (Exhibit A; Section Five)** – This section provides standards for temporary shelters (Section 159.380). With this section, temporary emergency shelters would be allowed in conjunction with institutional uses (i.e. a use associated with places of worship, hospitals, educational facilities, and community service organizations). A definition for Institutional Uses is included in Section One of the ordinance.

Provisions for temporary shelters are being provided to address The Gathering Inn which currently has operations that assist the homeless throughout Placer County, including the City of Auburn. The Gathering Inn collects homeless persons at various locations in the County and takes them to different temporary facilities, rotating the operations between various participating providers (e.g. they could provide for the homeless at a facility in Roseville one day and in Auburn the next day). Including temporary shelters in the code amendments insures that the City does not make an existing operation non-compliant with the new code. Staff supports this measure since the Gathering Inn has operated in Auburn for several years with little-to-no problem.

The proposed ordinance includes standards for temporary shelters which are consistent with the standards reviewed by the Commission earlier this year with one exception - the number of occupants. The original draft ordinance limited the maximum number of occupants to 60. The Planning Commission supported increasing the maximum number of occupants to 75 persons during extreme weather conditions. The City Council initially considered different occupancy limits, however, on July 22nd the Council concurred with the Planning Commission recommendation to allow up to 60 individuals during normal operations and up to 75 persons during extreme weather events. Exhibit A reflects the revised standard.

The Planning Commission is a recommending body for this ordinance amendment. All comments and recommendations from the Commission will be forwarded to the Auburn City Council for their consideration. The tentative date for the City Council's review of this ordinance amendment is Monday, October 14, 2013.

ENVIRONMENTAL SUMMARY:

The Auburn Community Development Department reviewed this project for compliance with the California Environmental Quality Act (CEQA) and found it to be Statutorily Exempt from the provisions of CEQA per §15061(b)(3).

ATTACHMENTS

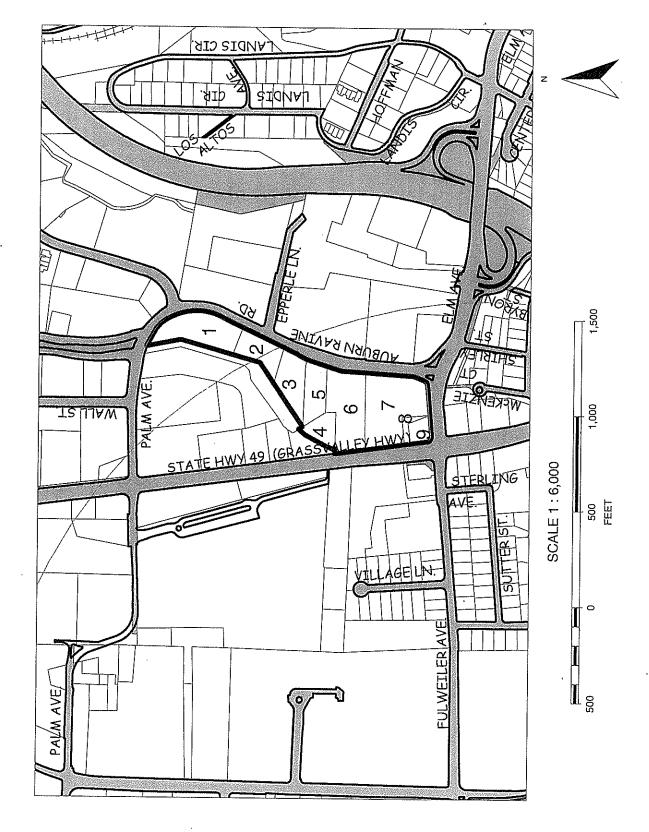
- 1. Auburn Ravine Road Project Area for the C-3-ES zone district
- 2. Letter from Rob Hamilton dated August 21, 2013

EXHIBITS

A. Planning Commission Resolution 13-15 with attached Ordinance

P:/Ordinance Amendments/Emergency Shelters/C-3 Zone District/Regional Commercial-Emergency Shelter Zone Ord.pcreport1

Emergency Shelter Rezone Project Area



Reg Murray

From: Sent: Rob Hamilton <rob@rthamilton.com> Wednesday, August 21, 2013 3:55 PM

To:

Reg Murray

Subject:

Please pass along comments regarding homeless shelter to Auburn City Council

Auburn City Council,

Regarding the proposal for a homeless shelter in town:

I live in the City of Auburn and I work as a firefighter in Sacramento City. As a firefighter we come in contact with the homeless on a daily basis which is far more than the average person. To the average person, the homeless population may seem to be a group of people who have been dealt a bad set of circumstances in life. People often feel sorry for them and feel like they want to help out the homeless in some way.

In my 13 years at the fire department, myself and most of my co-workers have seen a far less flattering side of the homeless population. To put it bluntly, the homeless are actually a group of people largely made up of people who choose homelessness as a lifestyle and who feed upon the kindness of well-meaning citizens.

I have seen the homeless countless times fake an illness in order to get a ride to the hospital and then walk right back out of the hospital without being seen. Any normal person would ask why would someone do that? The answer – because the hospital was close to the place the person wanted to go. That adds up to a \$1000 cab rid entirely bourn on the backs of the tax payers. This is just one common scheme the homeless go about living off the fruits of productive citizens. The homeless live largely unhealthy lifestyles filled with alcohol and drug dependencies. These dependencies are most often supported crime.

A homeless shelter within the city of Auburn is a bad idea for our home. The only thing accomplished will be to draw more homeless to our area. Most of the homeless people that I talk with in Sacramento are from out of state and came here because they heard how great Loaves and Fishes is as well as the surrounding shelters. "Free food and shelter — Great! Let's go." Sacramento has experienced a boom in the homeless population and it was paved by well-meaning citizens who wanted to care for our homeless people. Instead, they have attracted an unproductive population - further draining city and state resources.

Please vote against any and all initiatives designed to support the homeless. Feel free to call or write me if you have any questions.

Best regards,

Rob Hamilton

Cell: 530-305-8745 Office: 800-823-9461 Fax: 866-537-3114

Rob@rthamilton.com

PLANNING COMMISSION RESOLUTION NO. 13-15

ORDINANCE AMENDMENT REGIONAL COMMERCIAL - EMERGENCY SHELTERS ZONE DISTRICT; TRANSITIONAL HOUSING; AND SUPPORTIVE HOUSING (ADMIN FILE# 301,3(bb))

Section 1. The City of Auburn Planning Commission held a public hearing at its regular meeting of September 17, 2013, to consider a recommendation to the City Council to amend the Auburn Municipal Code to: establish the Regional Commercial - Emergency Shelter (C-3-ES) zone district (including standards for permanent emergency shelters);

establish permitting for temporary emergency shelters; and, allow transitional and

supportive housing.

Section 2. The City of Auburn Planning Commission has considered all of the evidence submitted into the administrative record which includes, but is not limited to:

- 1. Agenda report prepared by the Community Development Department for the September 16, 2013, meeting.
- 2. The draft ordinance for the Regional Commercial Emergency Shelter (C-3-ES) zone district (attached).
- 3. Staff presentation at the public hearing held on September 17, 2013.
- 4. Public comments, both written and oral, received and/or submitted at or prior to the public hearing.
- 5. All related documents received and/or submitted at or prior to the public hearing.
- 6. The City of Auburn General Plan, Zoning Ordinance, and all other applicable regulations and codes.

Section 3. In view of all of the foregoing evidence, the City of Auburn Planning Commission recommends the following:

- 1. The Auburn Community Development Department reviewed this project for compliance with the California Environmental Quality Act (CEQA) and found it to be Statutorily Exempt from the provisions of CEQA per §15061(b)(3);
- 2. The Ordinance is consistent with the General Plan Housing Element; and,
- 3. The Ordinance is consistent with State law and is the minimum necessary to protect the health, safety and general welfare.

Section 4. In view of all the evidence and bas	sed on the foregoing findings and
conclusions, the City of Auburn Planning Commission	n, upon motion by Commissioner
and seconded by Commissioner	hereby recommends adoption of
the Statutory Exemption and recommends that the	City Council approve the code
amendments to: establish the Regional Commercial -	Emergency Shelter (C-3-ES) zone
district (including standards for permanent emergency	shelters); establish permitting for

temporary emergency shelters; and, allow transitional and supportive housing, carried by the following vote:
AYES: NOES: ABSENT: ABSTAIN:
PASSED AND RECOMMENDED this 17 th day of September, 2013.
Chairman, Planning Commission of the City of Auburn, California
ATTEST: Community Development Department

ORDINA	NCE	NO.	13 -	

AN ORDINANCE WHICH: 1) ESTABLISHES THE REGIONAL COMMERCIAL - EMERGENCY SHELTER (C-3-ES) ZONE DISTRICT; 2) ESTABLISHES STANDARDS FOR PERMANENT AND TEMPORARY EMERGENCY SHELTERS; AND 3) PERMITS SUPPORTIVE HOUSING AND TRANSITIONAL HOUSING IN THE MULTIPLE-FAMILY (R-3) ZONE DISTRICT

THE CITY COUNCIL OF THE CITY OF AUBURN HEREBY FINDS AS FOLLOWS:

- A. Whereas Chapter 633, Statues of 2007 (SB 2) clarifies housing element law to ensure that zoning encourages and facilitates emergency shelters and limits the denial of emergency shelters and transitional and supportive housing under the Housing Accountability Act; and
- B. Whereas the City of Auburn General Plan Housing Element identifies implementation programs to promote equal housing opportunities for all persons; and
- C. Whereas the City of Auburn General Plan Housing Element includes Program N to accommodate emergency shelters and transitional and supportive housing; and,
- D. Whereas the City of Auburn desires to ensure sufficient capacity to house the City's homeless population in conformance with SB 2; and
- E. Whereas the City of Auburn desires to recognize transitional and supportive housing in conformance with SB2.

NOW THEREFORE, THE CITY COUNCIL OF THE CITY OF AUBURN DOES HEREBY ORDAIN:

Section One: Amend Section 159.001 (Definitions) of Title XV of the City of Auburn Municipal Code to revise the definition of *FAMILY* and add definitions for *EMERGENCY SHELTER*, *INSTITUTIONAL USE*, *SUPPORTIVE HOUSING* and *TRANSITIONAL HOUSING*, to read as follows:

EMERGENCY SHELTER. Shall have the same meaning as defined in subdivision (e) of Section 50801 of the Health and Safety Code.

FAMILY. One or more persons living together in a dwelling unit, with common access to, and common use of all living, kitchen, and eating areas within the dwelling unit.

INSTITUTIONAL USE. Shall include premises associated with, but not limited to, places of worship, hospitals, educational facilities, and community service organizations.

SUPPORTIVE HOUSING. Shall have the same meaning as defined in subdivision (b) of Section 50675.14 of the Health and Safety Code.

TRANSITIONAL HOUSING. Shall have the same meaning as defined in subdivision (h) of Section 50675.2 of the Health and Safety Code.

Section Two: Amend Section 159.032 (Medium Density Multiple-family Residential District (R-3)) of Title XV of the City of Auburn Municipal Code by adding the following permitted uses:

- (A)(4) Supportive Housing
- (A)(5) Transitional Housing

Section Three: Amend Title XV, Section 159.015 (Established) of the City of Auburn Municipal Code to read as follows:

- (Z) Combining District (-P);
- (AA) Central Business -A District (C-2A); and
- (BB) Regional Commercial Emergency Shelter District (C-3-ES)

Section Four: Amend Title XV, Chapter 159 of the City of Auburn Municipal Code by adding Section 159.047 (Regional Commercial - Emergency Shelter) as follows:

159.047 REGIONAL COMMERCIAL – EMERGENCY SHELTER (C-3-ES).

- (A) The provisions of this subchapter are adopted to provide regulations which encourage and facilitate the operation of, development of, or conversion to, emergency shelters in accordance with state law and the city's adopted housing element.
- (B) The following uses shall be permitted in the Regional Commercial Emergency Shelter (C-3-ES) zone district:
 - 1. All uses as permitted in the C-3 District.
 - 2. Emergency shelters.
- (C) Emergency shelters shall be subject to the following development standards:
 - 1. Occupancy. The maximum number of occupants shall not exceed twenty-five (25).
 - 2. **Parking Requirements.** Emergency shelters shall provide one parking space for every staff member present plus one parking space for every four (4) residents.
 - 3. **Management.** The following management standards shall apply:
 - a. On-site management shall be provided by <u>at least two (2) emergency shelter</u> staff members at all times while clients are present at the shelter.
 - b. Security personnel shall be provided on-site during hours of operation.

- c. Hours of Operation. Shelters shall establish and maintain set hours for client intake/discharge, which must be prominently posted on-site.
- d. Management shall maintain an active list of names of all occupants at the shelter. The list shall be provided to the Police Department upon request.

 Management shall notify the Police Department if they remove an occupant from the shelter.
- 4. **Facilities.** Shelters shall be situated in permanent premises and shall provide the following facilities:
 - a. An intake/waiting area shall be provided so that clients are not required to wait on sidewalks or any other public rights-of-way.
 - b. Common area for the use of residents.
 - c. Laundry facilities.
 - d. Shower facilities provide a minimum of two (2) showers.
 - e. Secure areas shall be provided for personal property.
 - f. Adequate interior and exterior lighting shall be provided.
 - g. Telephones shall be provided for use by clients.
- 5. Operations Plan. An operations plan is required for all emergency shelters to address management experience, good neighbor issues, transportation, client supervision, client services, and food services. The plan shall be submitted to and approved by the Community Development Department and Police Department prior to operation of the emergency shelter. The approved plan shall remain active throughout the life of the facility, and all operational requirements covered by the plan shall be complied with at all times. At a minimum, the plan shall include:
 - a. A floor plan demonstrating compliance with the physical standards of this chapter.
 - b. Security and safety. Address both on- and off-site needs, including provisions to insure the security and separation of male and female sleeping areas, as well as any family areas within the facility.
 - c. Loitering/noise control. Include specific measures regarding operation controls to minimize the congregation of clients in the vicinity of the facility during hours that clients are not allowed on-site and/or services are not provided.
 - d. Management of outdoor areas. Include a system for daily admittance and discharge procedures and monitoring of waiting areas with a goal to minimize negative impacts to adjacent property.
 - e. Staff training. Insure adequate knowledge and skills to assist clients in obtaining permanent shelter.
 - f. Communication and outreach. Provide objectives to maintain effective, ongoing communication and response to operation issues which may arise within the neighborhood as may be identified by the general public or City staff.

- g. Adequate and effective screening. Identify the admittance eligibility of clients.
- h. Litter control. Provide for the regular daily removal of litter attributable to clients within the vicinity of the facility.
- i. <u>Smoking/drinking/drugs</u>. The possession, sale, and use of alcohol, tobacco, and illicit drugs shall be prohibited.
- j. The names and contact information of all responsible parties.
- 6. Zone Specific Development Standards. An emergency shelter shall comply with all applicable development standards of the Regional Commercial zone district.
- 7. The facility shall comply with all applicable state and local housing, building, and fire code requirements.
- 8. The facility shall comply with all applicable state and local licensing as required for any program incidental to the emergency shelter.

Section Five: Amend Title XV, Chapter 159 of the City of Auburn Municipal Code by adding Section 159.380 (Temporary Emergency Shelters) as follows:

159.380 TEMPORARY EMERGENCY SHELTERS

- (A) The provisions of this subchapter are adopted to provide regulations which encourage and facilitate the operation of temporary (nomadic) emergency shelters.
- (B) Temporary emergency shelters are permitted as part of an institutional use.
- (C) Temporary emergency shelters shall be subject to the following standards:
 - 1. Temporary emergency shelters shall conform to the development standards identified in Section 159.047, except as modified below.
 - 2. The maximum number of occupants shall not exceed 60 persons during normal operations, and 75 occupants on severe weather dates.
 - 3. Temporary emergency shelters are not subject to any distance separation requirements.
 - Emergency shelters shall not operate at the same premises more than four (4) nights per week.
 - The shelter shall not operate more than 12 hours per day.
 - 6. The provision of laundry services and at least two showers shall be included as part of the Operations Plan.

<u>Section Six</u>: This Ordinance shall take effect thirty days following its adoption as provided by Government Code Section 36937.

Section Seven: The City Clerk shall certify to the passage and adoption of this Ordinance and shall give notice of its adoption as required by law. Pursuant to Government Code Section

36933, a summary of this Ordinance may be published and posted in lieu of publication and posting of the entire text.

<u>Section Eight</u>: If any part of this Ordinance is held to be invalid, such invalidity shall not affect any other provision which reasonably can be given effect without regard to the invalid provision and, to that end, the provisions of this Ordinance are hereby declared to be severable.

DATED:, 2013	
	Kevin Hanley, Mayor
ATTEST:	
Stephanie L. Snyder, City Clerk	
I, Stephanie L. Snyder, City Cler foregoing ordinance was duly passed at a re of Auburn held on the day of Ayes: Noes: Absent:	ck of the City of Auburn, hereby certify that the egular session meeting of the City Council of the City 2013 by the following vote on roll call:
	Stephanie L. Snyder, City Clerk



CITY OF AUBURN

Planning Commission – Staff Report Meeting Date: September 17, 2013

Prepared by: Reg Murray, Senior Planner

ITEM NO. V-B

ITEM V-B:

REZONE - REGIONAL COMMERCIAL - EMERGENCY SHELTER ZONE DISTRICT (AUBURN RAVINE ROAD PROJECT AREA) - FILE# RE 13-3.

REQUEST:

The City of Auburn is proposing to rezone nine lots, generally located west of Auburn Ravine Road and north of Elm Avenue, from Regional Commercial (C-3) to Regional Commercial – Emergency Shelter (C-3-ES). The new C-3-ES zone will include all permitted and conditionally permitted uses currently allowed in the C-3 zone while adding emergency shelters for the homeless as a use permitted by right, subject to development standards.

RECOMMENDED MOTION:

Move to adopt Planning Commission Resolution 13-16, recommending that the Auburn City Council adopt the Initial Study and Negative Declaration prepared for this project in accordance with the California Environmental Quality Act (CEQA), and approve a Rezone proposal that would rezone nine lots, generally located west of Auburn Ravine Road and north of Elm Avenue, from Regional Commercial (C-3) to Regional Commercial – Emergency Shelter (C-3-ES), as presented, or as amended by the Planning Commission.

BACKGROUND:

Applicant: City of Auburn

Location; Assessor's Parcel Number; Lot Size (Attachments 1 & 2):

Lot	APN	Address	Size (acres)
1	001-044-043	391 Auburn Ravine Road	±1.57
2	001-044-042	301 Auburn Ravine Road	±0.82
3	001-044-041	271 Auburn Ravine Road	±0.94
4	001-044-030	424 Grass Valley Hwy	±0.51
5	001-044-019	251 Auburn Ravine Road	±0.78
6	001-044-029	420 Grass Valley Hwy	±1.76
7	001-044-027	414 Grass Valley Hwy	±2.35
8	001-044-026	402 Grass Valley Hwy	±0.14
9	001-044-017	402 Grass Valley Hwy	±0.31

Owner(s):

Lots 1-3: Kenneth & Georgia Fox; 8830 Mount Vernon Road; Auburn, CA 95603

Lot 4: First US Community Credit Union; 580 University Ave; Sacramento, CA 95825

Lot 5: Lameret LLC; 7049 Enright Drive; Citrus Heights, CA 95621

Lot 6: Thrifty Realty Company; P.O. Box 8431; Harrisburg, PA 17105

Lot 7: Bayview Associates; 2025 4th Street; Berkeley, CA 94710

Lots 8-9: James Claussen; 1981 S. Robin Lane; Chino Valley, AZ 86323

Site Zoning Designation (Attachment 3): Regional Commercial (C-3)

Site General Plan Designation: Mixed Use (MU)

Site Land Use:

Lot 1: Offices; Automotive Service

Lot 2: Vacant
Lot 3: Mortuary
Lot 4: Bank
Lot 5: Offices
Lot 6: Rite Aid
Lot 7: Grocery Outlet

Lots 8&9: Smog inspection station

Surrounding Zone Districts:

North: Neighborhood Commercial (C-1) and C-3

East: C-3
South: C-3
West: C-3

Surrounding Land Uses:

North: Retail

East: Vacant commercial lot and a commercial shopping center

South: Gas station; office complex

West: Vacant commercial lot (northern end) and various retail commercial (southern end)

HISTORY:

In 2007, the State enacted Senate Bill 2 (SB 2) which amended California Government Code Section 65583 by requiring that jurisdictions plan for emergency shelters in the Housing Element (Element) of the General Plan. With SB 2, jurisdictions must identify at least one zone district that can accommodate at least one year-round emergency shelter; and, emergency shelters must be allowed as a permitted use (i.e. jurisdictions cannot require a use permit or other discretionary permit). An emergency shelter is generally defined as housing with minimal supportive services for homeless persons that is limited to occupancy of six months or less.

The Auburn Planning Commission and the Auburn City Council have considered different options in order to satisfy the SB 2 requirements over the course of several meetings from March-August, 2013. Options reviewed by the City have included: 1) allowing emergency shelters in the Industrial (M-2) zone district; 2) allowing emergency shelters via an overlay zone designation; 3) partnering with Placer County to jointly provide an emergency shelter; 4) and consideration of several locations throughout the community including, but not limited to, the Auburn Airport, various zone districts, Nevada Street, and Wall Street.

At its most recent meeting on the topic (Monday, August 12, 2013), the City Council discussed various location alternatives and received public input on potential options. After deliberation, the Council identified several lots along Auburn Ravine Road, north of Elm Avenue (i.e. the Auburn

Ravine Road project area; see Attachment 1) as potentially appropriate lots for emergency shelters. Council directed staff to prepare the necessary amendments to the City of Auburn Municipal Code (AMC) that would establish a zone district allowing emergency shelters "by right", and also directed staff to prepare the necessary Rezone entitlement that would enable the City to rezone the project area to allow emergency shelters.

This report addresses the Council's direction to provide the required Rezone entitlement for the Auburn Ravine Road project area. A separate entitlement for the necessary code amendments to establish the C-3-ES zone district is being processed concurrent to this Rezone. A draft of the proposed ordinance for the code amendments is provided for reference purposes (Attachment 4).

ANALYSIS:

As previously noted, the City is processing the requisite code amendments to establish a zone district whereby emergency shelters are allowed as a use permitted by right (i.e. no additional entitlements would be required, such as a Use Permit). The proposed code amendments (Attachment 4) establish the Regional Commercial – Emergency Shelter (C-3-ES) zone district. The new C-3-ES zone includes all permitted and conditionally permitted uses allowed in the Regional Commercial (C-3) zone while adding emergency shelters for the homeless as a use permitted by right, subject to development standards. The Regional Commercial (C-3) zone district incorporates a wide variety of permitted and conditionally permitted uses, including retail, office, and services. Comparable uses allowed in the C-3 zone include apartments and rental housing, hotels/motels, and large residential care facilities (with use permit).

The City is processing the enabling ordinance for the C-3-ES zone concurrent with this Rezone entitlement. All emergency shelters permitted in the C-3-ES zone district will be subject to the development standards included in the draft ordinance (see Attachment 4). Key features of the development standards include:

- 1. Occupancy Maximum occupancy in a permanent shelter will be twenty-five (25) individuals.
- 2. Parking Shelters must provide parking for each staff member and every four occupants.
- 3. <u>Management</u> Standards are included for shelter management, including a minimum of two staff members at all times; security personnel; and, coordination with the Police Department regarding the names of persons residing at the shelter.
- 4. <u>Facilities</u> Shelters will be required to provide certain minimum facilities including common areas for use by the occupants; secure storage facilities; laundry facilities; and at least two showers.
- 5. Operations Plan Shelters will prepare and maintain an operations plan which address issues such as security, safety, noise control, admission and discharge procedures, training, communication, and the prohibition of smoking, drinking, and non-prescription drug use.

The standards summarized above, and detailed with the new code amendments, are consistent with the California Government Code provisions required by SB 2, which insures the safe, effective, and efficient operation of each emergency shelter and compatibility with the designated sites.

The status of the lots within the Auburn Ravine Road project area (Attachment 2) is varied and includes vacant (Lot 2), underdeveloped (Lots 1 & 3), and developed lot (Lots 4-9); and, a majority of the sites are large enough to support an emergency shelter (Lots 1-7), with Lots 8&9 being the possible exception (unless merged). The existing uses within the project area, as well as those properties surrounding the project area include compatible uses such as retail commercial, offices and services. The project area and nearby properties include sites and services which are beneficial to the homeless, including the retail centers on Highway 49 and Elm Avenue (e.g. grocery stores; drug stores). The project area is also located on one of the City's transit system lines and near both the multi-modal station on Blocker Drive as well as Placer County transit routes. Proximity to this commercial area and related transit opportunities compliments the future needs of the residents who would be making use of an emergency shelter in the project area.

Based on consistency with the project area and surrounding zoning, proximity to services and transit, and with the incorporation of the City's development standards for emergency shelters, staff supports approval of the Rezone of the Auburn Ravine Road project area from Regional Commercial (C-3) to Regional Commercial – Emergency Shelter (C-3-ES).

<u>Public Comment</u> – In response to the public notice for the Planning Commission hearing, the City received two letters in opposition to the Rezone. Both letters are from property owners within the Auburn Ravine Drive project area (see Attachments 5 & 6); the Fox's own Lots 1, 2 & 3 while Mr. Meert owns Lot 5 (see Attachment 1).

<u>Authority</u> – The Planning Commission serves as a reviewing and recommending body to the City Council on Rezone proposals. All comments and recommendations from the Commission will be forwarded to the Auburn City Council for consideration during their deliberations. The City Council is tentatively scheduled to consider the Rezone proposal on Monday, October 14th.

ENVIRONMENTAL SUMMARY:

The Auburn Community Development Department prepared an Initial Study and Negative Declaration for public review (Exhibit B) in accordance with the California Environmental Quality Act (CEQA). A copy of the Negative Declaration was posted for a 20-day review period starting August 29, 2013.

ATTACHMENTS

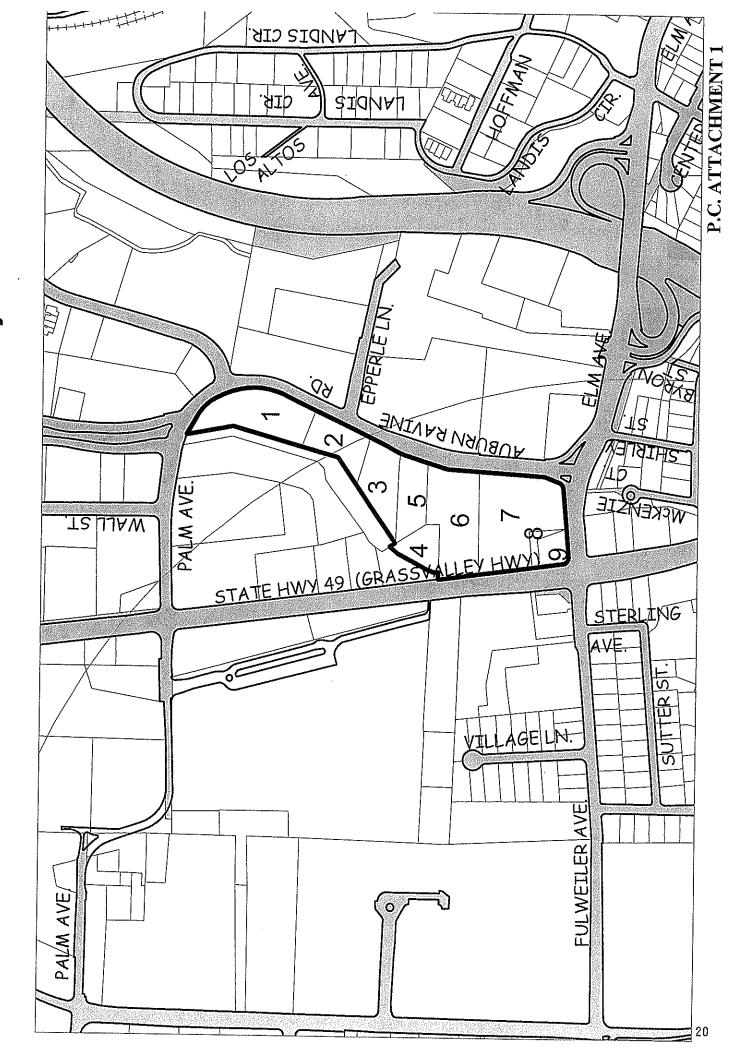
- 1. Vicinity Map
- 2. Aerial Photo with Lots Numbered
- 3. Existing Zoning Map
- 4. Draft Ordinance for Regional Commercial Emergency Shelter (C-3-ES) Zone District
- 5. Letter from Kenneth & Georgia Fox dated August 28, 2013
- 6. Letter from Arnold Meert dated August 30, 2013

EXHIBITS

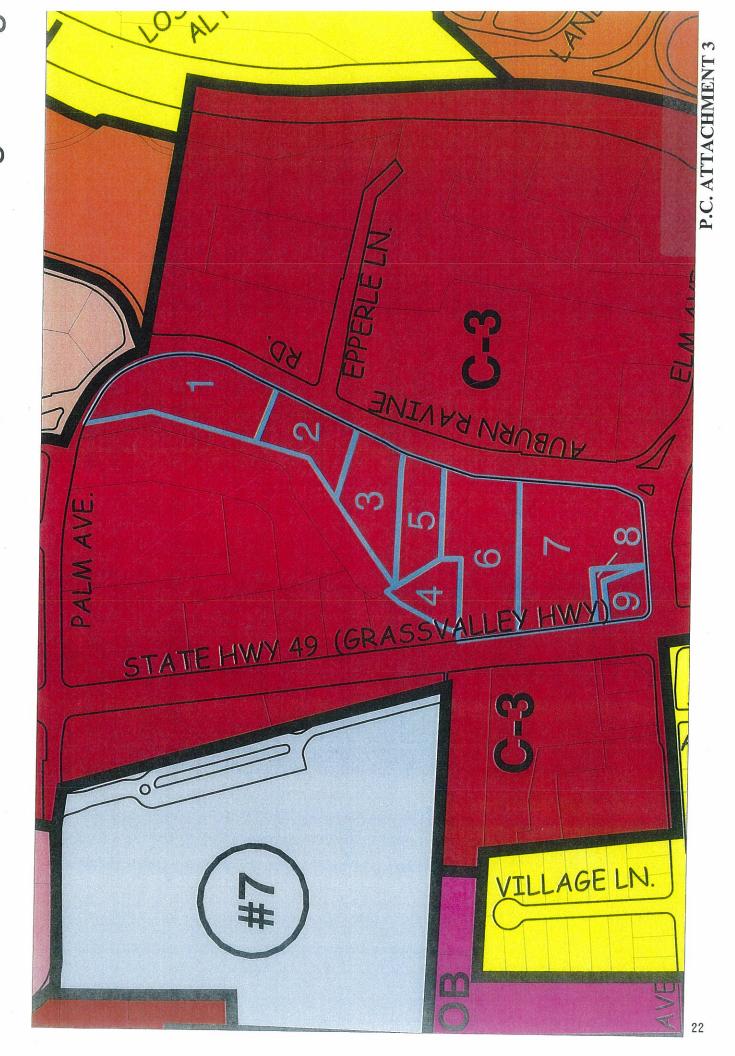
- A. Planning Commission Resolution 13-16 Nevada Street Emergency Shelter Overlay Zone
- B. Initial Study / Negative Declaration Auburn Ravine Road Emergency Shelter Rezone

P:/Ord Amendments/Emergency Shelters/C-3 Zone District Rezone/Emergency Shelter Rezone - Auburn Ravine Road.pcreport1

Emergency Shelter Rezone Project Area







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AN ORDINANCE WHICH: 1) ESTABLISHES THE REGIONAL COMMERCIAL - EMERGENCY SHELTER (C-3-ES) ZONE DISTRICT; 2) ESTABLISHES STANDARDS FOR PERMANENT AND TEMPORARY EMERGENCY SHELTERS; AND 3) PERMITS SUPPORTIVE HOUSING AND TRANSITIONAL HOUSING IN THE MULTIPLE-FAMILY (R-3) ZONE DISTRICT

THE CITY COUNCIL OF THE CITY OF AUBURN HEREBY FINDS AS FOLLOWS:

- A. Whereas Chapter 633, Statues of 2007 (SB 2) clarifies housing element law to ensure that zoning encourages and facilitates emergency shelters and limits the denial of emergency shelters and transitional and supportive housing under the Housing Accountability Act; and
- B. Whereas the City of Auburn General Plan Housing Element identifies implementation programs to promote equal housing opportunities for all persons; and
- C. Whereas the City of Auburn General Plan Housing Element includes Program N to accommodate emergency shelters and transitional and supportive housing; and,
- D. Whereas the City of Auburn desires to ensure sufficient capacity to house the City's homeless population in conformance with SB.2; and
- E. Whereas the City of Auburn desires to recognize transitional and supportive housing in conformance with SB2.

NOW THEREFORE, THE CITY COUNCIL OF THE CITY OF AUBURN DOES HEREBY ORDAIN:

Section One: Amend Section 159,001 (Definitions) of Title XV of the City of Auburn Municipal Code to revise the definition of *FAMILY* and add definitions for *EMERGENCY SHELTER*, *INSTITUTIONAL USE*, SUPPORTIVE HOUSING and TRANSITIONAL HOUSING, to read as follows:

EMERGENCY SHELTER. Shall have the same meaning as defined in subdivision (e) of Section 50801 of the Health and Safety Code.

FAMILY. One or more persons living together in a dwelling unit, with common access to, and common use of all living, kitchen, and eating areas within the dwelling unit.

INSTITUTIONAL USE. Shall include premises associated with, but not limited to, places of worship, hospitals, educational facilities, and community service organizations.

SUPPORTIVE HOUSING. Shall have the same meaning as defined in subdivision (b) of Section 50675.14 of the Health and Safety Code.

TRANSITIONAL HOUSING. Shall have the same meaning as defined in subdivision (h) of Section 50675.2 of the Health and Safety Code.

Section Two: Amend Section 159.032 (Medium Density Multiple-family Residential District (R-3)) of Title XV of the City of Auburn Municipal Code by adding the following permitted uses:

- (A)(4) Supportive Housing
- (A)(5) Transitional Housing

Section Three: Amend Title XV, Section 159.015 (Established) of the City of Auburn Municipal Code to read as follows:

- (Z) Combining District (-P);
- (AA) Central Business -A District (C-2A); and
- (BB) Regional Commercial Emergency Shelter District (C-3-ES)

Section Four: Amend Title XV, Chapter 159 of the City of Auburn Municipal Code by adding Section 159.047 (Regional Commercial - Emergency Shelter) as follows:

159.047 REGIONAL COMMERCIAL - EMERGENCY SHELTER (C-3-ES).

- (A) The provisions of this subchapter are adopted to provide regulations which encourage and facilitate the operation of, development of, or conversion to, emergency shelters in accordance with state law and the city's adopted housing element.
- (B) The following uses shall be permitted in the Regional Commercial Emergency Shelter (C-3-ES) zone district:
 - 1. All uses as permitted in the C-3 District.
 - 2. Emergency shelters.
- (C) Emergency shelters shall be subject to the following development standards:
 - 1. Occupancy. The maximum number of occupants shall not exceed twenty-five (25).
 - 2. **Parking Requirements.** Emergency shelters shall provide one parking space for every staff member present plus one parking space for every four (4) residents.
 - 3. **Management.** The following management standards shall apply:
 - a. On-site management shall be provided by <u>at least two (2) emergency shelter</u> staff members at all times while clients are present at the shelter.
 - b. Security personnel shall be provided on-site during hours of operation.

- c. Hours of Operation. Shelters shall establish and maintain set hours for client intake/discharge, which must be prominently posted on-site.
- d. <u>Management shall maintain an active list of names of all occupants at the shelter.</u> The list shall be provided to the Police Department upon request. <u>Management shall notify the Police Department if they remove an occupant from the shelter.</u>
- 4. **Facilities.** Shelters shall be situated in permanent premises and shall provide the following facilities:
 - a. An intake/waiting area shall be provided so that clients are not required to wait on sidewalks or any other public rights-of-way.
 - b. <u>Common area for the use of residents.</u>
 - c. Laundry facilities.
 - d. Shower facilities provide a minimum of two (2) showers.
 - e. Secure areas shall be provided for personal property.
 - f. Adequate interior and exterior lighting shall be provided.
 - g. Telephones shall be provided for use by clients.
- 5. Operations Plan. An operations plan is required for all emergency shelters to address management experience, good neighbor issues, transportation, client supervision, client services, and food services. The plan shall be submitted to and approved by the Community Development Department and Police Department prior to operation of the emergency shelter. The approved plan shall remain active throughout the life of the facility, and all operational requirements covered by the plan shall be complied with at all times. At a minimum, the plan shall include:
 - a. A floor plan demonstrating compliance with the physical standards of this chapter.
 - b. Security and safety. Address both on- and off-site needs, including provisions to insure the security and separation of male and female sleeping areas, as well as any family areas within the facility.
 - c. Loitering/noise control. Include specific measures regarding operation controls to minimize the congregation of clients in the vicinity of the facility during hours that clients are not allowed on-site and/or services are not provided.
 - d. Management of outdoor areas. Include a system for daily admittance and discharge procedures and monitoring of waiting areas with a goal to minimize negative impacts to adjacent property.
 - e. Staff training. Insure adequate knowledge and skills to assist clients in obtaining permanent shelter.
 - f. Communication and outreach. Provide objectives to maintain effective, ongoing communication and response to operation issues which may arise within the neighborhood as may be identified by the general public or City staff.

- g. Adequate and effective screening. Identify the admittance eligibility of clients.
- h. Litter control. Provide for the regular daily removal of litter attributable to clients within the vicinity of the facility.
- i. Smoking/drinking/drugs. The possession, sale, and use of alcohol, tobacco, and illicit drugs shall be prohibited.
- j. The names and contact information of all responsible parties.
- 6. Zone Specific Development Standards. An emergency shelter shall comply with all applicable development standards of the Regional Commercial zone district.
- 7. The facility shall comply with all applicable state and local housing, building, and fire code requirements.
- 8. The facility shall comply with all applicable state and local licensing as required for any program incidental to the emergency shelter.

Section Five: Amend Title XV, Chapter 159 of the City of Auburn Municipal Code by adding Section 159.380 (Temporary Emergency Shelters) as follows:

159.380 TEMPORARY EMERGENCY SHELTERS

- (A) The provisions of this subchapter are adopted to provide regulations which encourage and facilitate the operation of temporary (nomadic) emergency shelters.
- (B) Temporary emergency shelters are permitted as part of an institutional use.
- (C) Temporary emergency shelters shall be subject to the following standards:
 - 1. Temporary emergency shelters shall conform to the development standards identified in Section 159.047, except as modified below.
 - 2. The maximum number of occupants shall not exceed 60 persons during normal operations, and 75 occupants on severe weather dates.
 - 3. Temporary emergency shelters are not subject to any distance separation requirements.
 - 4. Emergency shelters shall not operate at the same premises more than four (4) nights per week.
 - The shelter shall not operate more than 12 hours per day.
 - 6. The provision of laundry services and at least two showers shall be included as part of the Operations Plan.

<u>Section Six</u>: This Ordinance shall take effect thirty days following its adoption as provided by Government Code Section 36937.

Section Seven: The City Clerk shall certify to the passage and adoption of this Ordinance and shall give notice of its adoption as required by law. Pursuant to Government Code Section

36933, a summary of this Ordinance may be published and posted in lieu of publication and posting of the entire text.

<u>Section Eight</u>: If any part of this Ordinance is held to be invalid, such invalidity shall not affect any other provision which reasonably can be given effect without regard to the invalid provision and, to that end, the provisions of this Ordinance are hereby declared to be severable.

DATED:, 2013	
	Kevin Hanley, Mayor
ATTEST:	
Stephanie L. Snyder, City Clerk	
foregoing ordinance was duly passed at a regular	the City of Auburn, hereby certify that the session meeting of the City Council of the City 2013 by the following vote on roll call:
Noes: Absent:	
Steph	anie L. Snyder, City Clerk

Mr. Will Wong Community Development Director 1225 Lincoln Way Auburn, Ca. 95603

August 28, 2013

Kenneth H. and Georgia M. Fox 8830 Mt. Vernon Road Auburn, Ca 95603

RECEIVED

AUG 29 2013

COMMUNITY DEVELOPMENT CITY OF AUBURN

Dear Mr. Wong:

This letter is written to direct your attention to the City of Auburn meeting August 13, 2013. The agenda was in particular the compliance of Senate Bill #2 in 2007, designating areas where permanent shelters for the homeless can be constructed. The area chosen was voted for without notifying the owners and residents of the area specified.

As owners of 1100 front feet in the specified area, we object totally. It is unconscionable that the City of Auburn who owns property in complete compliance with this Senate Bill, would disrupt the lives of its citizens in order to not use its own land that it wants to save for future development. It is obvious that the political pressure is upon you as your deadline is October 2013. In our opinion, it seems impossible for you to shift the burden of your negligence upon us as owners and residents of this area.

The unfortunate homeless, people with mental problems, criminals let out of jail and juvenile problem people do not have the right to jeopardize the lives, health and safety of us that work and reside on Auburn Ravine.

The social impact would be horrendous. We have lived next to an unsupervised group of mentally ill and socially uncontrolled group, whom have usurped the beautiful walkway that was created for the elderly and citizens. We have existed with screams and vulgarities, fights and the aroma of drugs. This has been a latrine for the homeless for years as there are no facilities other than the stores that are near This exists behind our office at 391 Auburn Ravine Road. This area was dreamed of and implemented by a citizen of Auburn, George Beland, who wanted nothing but beauty for the citizens.

We have called for help numerous times from the Auburn Police Department. We have been told in essence that they have to be hands off. We witnessed the removal of a dead woman a few months ago. She frequented the area almost daily, visiting the large group of men that gathered at the city's picnic table so conveniently secluded in the wooded area. The notice of her death was a very carefully written article in the Auburn Journal that would not alarm our neighbors.

For some unknown reason, since the council's decision, this area has been cleaned up and now looks decent. This looks suspiciously political to us. This is destruction to the value of our land and buildings and to the future of this area.

In the not too distant future, our land will be handed to our very capable children. It will be up to them to develop this area. In the mean time, it is our opinion that you do not have the indiscriminate right to blight our property and that of our neighbors.

Sincerely,

Kenneth H. Fox DDS and Georgia M. Fox

Cc: Auburn City Council

City Of Auburn, Auburn Planning commission, Auburn City Council,

8-30-13

Dear Sirs:

I received a notice today from the City of Auburn and spoke then with Mr. Reg Murray regarding a Rezoning proposal change for the property I own at 251 Auburn Ravine Rd. Auburn, Ca 95603. The rezoning would be a change from C-3 to C-3-ES. He described the proposal to me. He explained the city's need to find a place to satisfy a state requirement, and that my property and area were being investigated as a place to change the zoning.

I expressed with Mr Reg Murray some of my concerns over this change. I am unable to be present at the hearing scheduled for Tuesday September 17, 2013 and would like this letter to represent me and my property at these hearings and any other meetings, hearings or discussions regarding this proposed zone change to this area. Please submit this letter as part of the formal discussion and minutes.

I have a Professional Office building with good professional tenants and a government agency leasing the space. I have made several upgrades to the property and I am in the plans for starting more upgrades to the property shortly. I am helping Auburn look better in upgrading this building.

I have invested a lot of financial resources into my property to deal with the problem of the homeless. They believe my property is theirs to use as a sleeping quarters, a bathroom, and a smoking lounge. They leave their cigarettes burning on my wood deck, and I fear for fire. I send people to clean up their fecal matter or neutralize their urine odor on the walks and stairs. My tenants have to wake them up and send them on their way so the customers can get to their offices. My tenants have been tolerant but their patience is thin and I risk loosing their leases.

I built a \$17,000 wrought iron fence around the property, only to just slow the homeless use. I have just installed \$24,000 worth of High definition cameras with web access, to monitor when they come and go. They are still defiant. My manager is now searching for a company to start paying several hundred dollars a month for a service to watch for them and have them removed. The homeless are a very high expense item on my budget.

I object to the proposed zoning change for the following reasons.

1) I cannot run a profitable business with additional homeless problems. They are breaking my checkbook.

- 2) The value of the property will drop and it will become hard to sell. I, like you, am not in the business of buying high and selling low.
- 3) All of the properties are expensive business parcels, except for APN: 001-044-(041,042,043). No one will use their finances to purchase the expensive business properties on a main highway and turn them into homeless shelters. The 3 minimally improved properties that could be used for the homeless, lie adjacent to my property.
- 4) These 3 properties potentially could be bought and used to set up inexpensive "emergency" homeless facilities. I see a tent city with porta potties. Homeless lounging on my fence gazing at the patients and customers as they arrive. Then the inevitable, the uncomfortable customers choosing to go elsewhere along with my tenants. This rezoning is a financial suicide for my property.
- 5) Rezoning the area to allow for Emergency shelters for the homeless will bring more homeless to this particular area.
- 6) I could build a 12 foot brick wall to shied the view of the homeless camps. But this will not deter my tenants from leaving. Business is hard enough without this added burden.
- 7) An alternative is to find a low value property area along side noisy railroad tracks. Cut the grass, trim the trees and put in bathrooms. Find a class D building next door for a food kitchen. This now would be an affordable area that people could buy, operate, and help the homeless. This would be a much better place to rezone, house, and take care of them. Using an area next to down town or businesses destroys the city and its people. I am sure the Auburn City Council and Planning Commission can find another more appropriate place than the proposed area. You are use to solving hard problems in good ways. We need to do that here.
- 8) If you choose to rezone this area, you will need to provide financial support to the police and business, like mine, to deal with the homeless costs. I cannot continue to bear the whole costs on my own. If the Auburn City council creates a problem it is responsible for taking care of it.
- 9) I have invested enough money into the homeless. I do not want to pay my attorney to fight this zoning change. But I will employ him to do that if this site continues to be selected.

10) Please, Please, Please, let's find a better solution!

Arnold Meert

Sincerely

Manager Lameret LLC

Owner: 251 Auburn Ravien Rd.

PLANNING COMMISSION RESOLUTION NO. 13-16

REZONE REGIONAL COMMERCIAL - EMERGENCY SHELTER ZONE DISTRICT (AUBURN RAVINE ROAD PROJECT AREA) FILE# RE 13-3

Section 1. The City of Auburn Planning Commission held a public hearing at its regular meeting of September 17, 2013, to consider a recommendation to the City Council to rezone nine lots, generally located west of Auburn Ravine Road and north of Elm Avenue, from Regional Commercial (C-3) to Regional Commercial — Emergency Shelter (C-3-ES). The rezone maintains all permitted and conditionally permitted uses currently allowed in the C-3 zone and adds emergency shelters for the homeless as a use permitted by right, subject to development standards.

Section 2. The City of Auburn Planning Commission has considered all of the evidence submitted into the administrative record which includes, but is not limited to:

- 1. Agenda report prepared by the Community Development Department for the September 17, 2013, meeting.
- 2. The Rezone exhibit (attached) illustrating the nine (9) lots that the C-3-ES zone district applies to.
- 3. The Initial Study and Negative Declaration prepared for the Rezone entitlement.
- 4. Staff presentation at the public hearing held on September 17, 2013.
- 5. Public comments, both written and oral, received and/or submitted at or prior to the public hearing.
- 6. All related documents received and/or submitted at or prior to the public hearing.
- 7. The City of Auburn General Plan, Zoning Ordinance, and all other applicable regulations and codes.

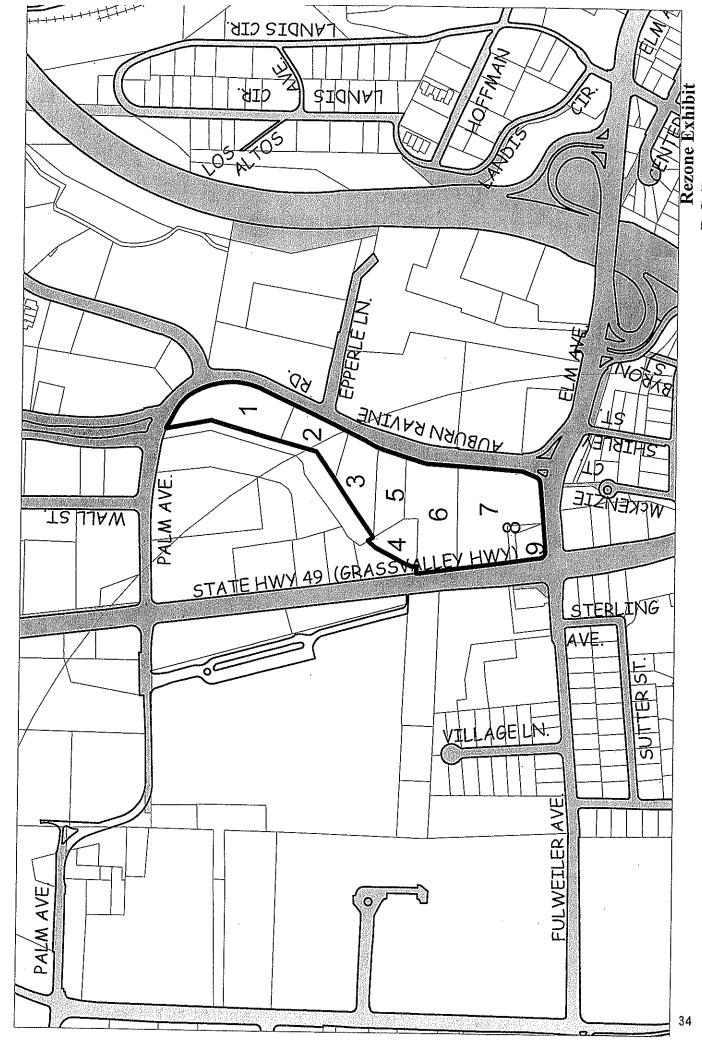
Section 3. In view of all of the foregoing evidence, the City of Auburn Planning Commission recommends the following:

The findings of fact for the Negative Declaration are:

- 1. The Planning Commission, on the basis of the whole record before it (including the initial study and any comments received) finds that there is no substantial evidence that the project will have a significant effect on the environment and that the Negative Declaration reflects the lead agency's independent judgment and analysis.
- 2. All documents and materials relating to the proceedings for the project are maintained in the City of Auburn Community Development Department; 1225 Lincoln Way, Room 3; Auburn, CA 95603.

Section 4. In view of all the evidence and based on the foregoing findings and conclusions, the City of Auburn Planning Commission, upon motion by Commissioner and seconded by Commissioner hereby recommends adoption of the Negative Declaration and recommends that the City Council approve the Rezone proposal to rezone nine lots, generally located west of Auburn Ravine Road and north of Elm Avenue, from Regional Commercial (C-3) to Regional Commercial — Emergency Shelter (C-3-ES). The rezone maintains all permitted and conditionally permitted uses currently allowed in the C-3 zone and adds emergency shelters for the homeless as a use permitted by right, subject to development standards. The recommendation by the Planning Commission carried by the following vote:
AYES: NOES: ABSENT: ABSTAIN:
PASSED AND RECOMMENDED this 17 th day of September, 2013.
Chairman, Planning Commission of the City of Auburn, California
ATTEST: Community Development Department

Emergency Shelter Rezone Project Area



C Docalution 12 1



CITY OF AUBURN

Community Development Department
1225 LINCOLN WAY • AUBURN, CA 95603 • PHONE (530) 823-4211 • FAX (530) 885-5508

NOTICE OF INTENT NEGATIVE DECLARATION

Project:

Emergency Shelter Rezone - Auburn Ravine Road Project Area

File No.:

RE 13-03 (Auburn Ravine Project Area)

Applicant:

City of Auburn

Description of Project: The City of Auburn is proposing to Rezone nine lots along Auburn Ravine Road, north of Elm Avenue, from Regional Commercial (C-3) to Regional Commercial – Emergency Shelter (C-3-ES). The C-3-ES zone district allows Emergency Shelters as a permitted use type in addition to all other permitted and conditionally permitted uses allowed in the existing C-3 zone. Emergency Shelters are subject to certain development standards as permitted by the California Government Code, including but not limited to occupancy, parking, on-site management, and facility services.

Project Location:

391 Auburn Ravine Road (APN 001-044-043);

and Assessor's Parcel Number:

301 Auburn Ravine Road (APN 001-044-042); 271 Auburn Ravine Road (APN 001-044-041);

271 Auburn Ravine Road (APN 001-044-041); 251 Auburn Ravine Road (APN 001-044-019); 424 Grass Valley Hwy (APN 001-044-030); 420 Grass Valley Hwy (APN 001-044-029);

414 Grass Valley Hwy (APN 001-044-027); and 402 Grass Valley Hwy (APN 001-044-(017, 026))

Statement: A review of the information submitted and additional investigation by the Community Development Department indicates that this project WILL NOT have a significant adverse impact on the environment as detailed in the Initial Study.

Review Period: 8/29/13-9/17/13

Public Hearing Date: The public hearing for this project is tentatively scheduled for review by the Auburn Planning Commission on Tuesday, September 17, 2013 at 6:00 p.m. in the Auburn City Council chambers, 1225 Lincoln Way, Auburn, CA 95603.

Document Availability: Copies of the Negative Declaration are available for review at, and comments can be submitted to, the Auburn Community Development Department; 1225 Lincoln Way, Room 3; Auburn, CA 95603.

Reviewer: Reg Murray, Senior Planner

Auburn Community Development Department

Date



CITY OF AUBURN COMMUNITY DEVELOPMENT DEPARTMENT

INITIAL STUDY

Emergency Shelter Rezone Auburn Ravine Road Project Area

(File RE 13-03)

August 29, 2013

1

City of Auburn Emergency Shelter Rezone Auburn Ravine Road Project Area File RE 13-03

Background:

In 2007, the State enacted Senate Bill 2 (SB 2) which amended California Government Code Section 65583 to require that jurisdictions (i.e. Cities and Counties) plan for and accommodate emergency shelters by right, without the necessity of a discretionary permit. An emergency shelter is generally defined as housing with minimal supportive services for homeless persons that is limited to occupancy of six months or less. SB 2 requires that jurisdictions must identify at least one zone district that can accommodate at least one year-round emergency shelter; and, emergency shelters shall be allowed as a permitted use (i.e. jurisdictions cannot require a use permit or other discretionary permit).

The City of Auburn City Council met on several occasions over the last several months (April 8th, May 13th, July 22nd, and July 29th) to consider options for allowing emergency shelters in conformance with SB 2. On August 12, 2013, the Auburn City Council identified nine parcels as potential locations for emergency shelters. The subject parcels (described below) are generally located north of Elm Avenue and west of Auburn Ravine Road and are currently part of the Regional Commercial (C-3) zone district. The City Council directed staff to establish a new zone district that uses the C-3 zone as the base zone and adds emergency shelters as a use permitted "by right" (i.e. the Regional Commercial – Emergency Shelter (C-3-ES) zone district). This initial study is associated with the Rezone entitlement that changes the zoning of the nine project area parcels from C-3 to the new C-3-ES zone district.

Initial Study:

The City of Auburn prepared this Initial Study in accordance with the California Environmental Quality Act (CEQA) Guidelines Section 15063 (Initial Study). This initial study assesses the potential environmental impacts associated with the Rezone proposal noted above that would change the zone designation of the nine subject parcels from Regional Commercial (C-3) to Regional Commercial – Emergency Shelter (C-3-ES). The C-3-ES zone district includes all permitted and conditionally permitted uses as per the existing C-3 zone, but also includes Emergency Shelters as a Permitted use type.

The analysis provided herein is only associated with the change of the zoning designation (i.e. from C-3 to C-3-ES); and is not associated with any specific development request. Any subsequent requests for an emergency shelter that requires new construction would necessitate separate entitlements (e.g. Design Review) and would be subject to its own separate environmental review.

Public Review:

This Initial Study/Mitigated Negative Declaration will be circulated for a 20-day public review commencing August 29, 2013. Copies of this Initial Study and cited References may be obtained at the City of Auburn Community Development Department at the address noted below. Written comments on this Initial Study/Negative Declaration may also be addressed as noted below.

Project title: Emergency Shelter Rezone - Auburn Ravine Road Project Area (Files RE 13-03)

Lead agency name and address:

City of Auburn Community Development Department 1225 Lincoln Way, Room 3 Auburn, CA 95603

Contact person, phone number, and e-mail:

Reg Murray, Senior Planner 1225 Lincoln Way, Room 3 Auburn, CA 95603 530-823-4211 x 140 rmurray@auburn.ca.gov

Project location(s):

The Emergency Shelter Rezone for the Auburn Ravine Road project Area consists of nine properties within the City of Auburn, generally located west of Auburn Ravine Road and north of Elm Avenue (Attachment 1). The properties include the following:

Lot	APN	Address	Size (acres)
1	001-044-043	391 Auburn Ravine Road	±1.57
2	001-044-042	301 Auburn Ravine Road	±0.82
3	001-044-041	271 Auburn Ravine Road	±0.94
4	001-044-030	424 Grass Valley Hwy	±0.51
5	001-044-019	251 Auburn Ravine Road	±0.78
6	001-044-029	420 Grass Valley Hwy	±1.76
7	001-044-027	414 Grass Valley Hwy	±2.35
8	001-044-026	402 Grass Valley Hwy	±0.14
9	001-044-017	402 Grass Valley Hwy	±0.31

Project sponsor's name and address:

City of Auburn, Community Development Department 1225 Lincoln Way, Room 3 Auburn, CA 95603

General Plan and Zoning designations:

General Plan Land Use Designations: The land use designation for the project area is Mixed Use (MU). The Mixed Use designation allows for combination of commercial uses and higher density residential uses. Land use designations for the adjacent properties include:

North: Commercial (COMM)
East: Commercial (COMM)
South: Mixed Use (MU)

West: Mixed Use (MU)

Zoning Designation: The project area is located within the Regional Commercial (C-3) zone district (Attachment 2). The C-3 zone allows a wide variety of commercial, retail, and office uses. Zoning for the adjacent properties include:

North: Neighborhood Commercial (C-1) and C-3

East: C-3 South: C-3 West: C-3

Surrounding Land Uses: The project area includes vacant, undeveloped, and under-developed properties (Attachment 3). Uses include (from north to south) offices, automotive repair, a vacant lot, a mortuary, a bank, offices, a drug store, a grocery, and a smog check station. The land use designation of the properties adjacent to the project area includes:

North: Retail

East: Vacant commercial lot and a commercial shopping center

South: Gas station; office complex

West: Vacant commercial lot (northern end) and various retail commercial (southern end)

Environmental Setting

The project area is located near the core of the regional commercial zone and is bounded on the east by Auburn Ravine Road, the south by Elm Avenue, and the west by Highway 49 and a vacant commercial lot (Attachment 3). The majority of the project area as already been developed with various businesses situated on Lots 1 and 3-9. The remaining lot (Lot 2) is vacant and undeveloped, but has been graded previously and could accommodate future development. A small riparian creek corridor is located to the west of, and has minor encroachment onto the western fringes of, Lots 1-3.

Aesthetics: The project area does not have any scenic views or vistas. With the exception of a small riparian creek corridor to the west of the northern portion of the project area, views from the site include various existing commercial, retail, and office developments.

Air Quality: The proposed project area is within the Sacramento Valley Air Basin (SVAB) and under the jurisdiction of the Placer County Air Pollution Control District (PCAPCD). The SVAB is classified as a severe non-attainment area for federal standards for ozone. Placer County is also designated as a serious non-attainment area for State ozone ambient air quality standards and non-attainment for State particulate matter standards (CARB 2006).

Biological Resources: The project area is largely built out and has few remaining natural resources. Based on the level of build out in the project area and a corresponding lack of natural resources, a biological resources survey was not prepared for the project.

Cultural Resources: A cultural resources study has not been prepared for the project area. Based on the level of existing development in the project area, no significant resources are anticipated on the site.

Circulation: The project area has access to Auburn Ravine Road, Elm Avenue, and Highway 49.

Geology and Soils: A geotechnical report has not been prepared for the project area, but may be required in conjunction with any necessary design review for a subsequent Emergency Shelter project. There are no Alquist-Priolo mapped earthquake fault zones within the project area. The Cleveland Hills Fault, located approximately 36 miles northwest of Auburn, is the nearest known active fault.

Hazards and Hazardous Materials: A preliminary search of available environmental records on the Placer County Environmental Health web-site indicated that the project site is not listed in any database of hazardous materials sites. Hazardous materials in the vicinity of the project site could include minor amounts of products typically used for automotive repair (i.e. oil; coolant), maintenance and cleaning, and construction.

Hydrology and Water Quality: No natural waterways occur on the project site, though Auburn Ravine Creek is located immediately to the west. A hydrologic study could be required in conjunction with any necessary design review for a subsequent Emergency Shelter project.

Land Use and Zoning: The land use designation for the project area is Mixed Use (MU) and the zoning designation is Regional Commercial (C-3).

Noise: The project area has no significant noise generators, though it is located adjacent to or near major roadways. The project area is adjacent to or within 700' of Highway 49 and is between 625'-950' of Interstate 80.

Utilities: Underground utilities and infrastructure have been constructed in conjunction with existing development. These improvements include curb, gutter and sidewalk, municipal sanitary sewer lines, PCWA water lines, underground communication lines, and a storm drain system.

Project Description:

The City of Auburn is proposing to rezone nine lots along Auburn Ravine Road (i.e. the Auburn Ravine Project Area; Attachment 2) from Regional Commercial (C-3) to Regional Commercial – Emergency Shelter (C-3-ES). The C-3-ES zone district allows Emergency Shelters as a permitted use type in addition to all other permitted and conditionally permitted uses allowed in the existing C-3 zone. Emergency Shelters are subject to certain development standards as permitted by the California Government Code, including but not limited to:

- 1. Occupancy maximum of twenty-five (25) persons;
- 2. Parking one space per staff and one spacer per four residents
- 3. On-site management standards
- 4. Facilities services including common area, laundry, showers, storage, and telephones

Regulatory Setting:

No Responsible and/or Trustee Agency permits are required.

Required Agency Approvals:

City of Auburn Planning Commission – Review and provide recommendations to the Auburn City Council for the Emergency Shelter Rezone for the Auburn Ravine Project Area (Attachment 1).

City of Auburn City Council - Approval of the Emergency Shelter Rezone for the Auburn Ravine Project Area.

Initial Study

Evaluation of Environmental Impacts:

- 1) A brief explanation is required for all answers except "NO Impact" answers that are adequately supported by the information sources a lead agency cites in the parentheses following each question. A "No Impact" answer is adequately supported if the referenced information sources show that the impact simply does not apply to a project like the one involved (e.g. the project falls outside a fault rupture zone). A "NO Impact" answer should be explained where it is based on project-specific factors as well as general standards (e.g. the project will not expose sensitive receptors to pollutants, based on a project-specific screening analysis).
- 2) All answers must take account of the whole action involved, including off-site as well as onsite, cumulative as well as project-level, indirect as well as direct, and construction as well as operational impacts.
- 3) "Potentially Significant Impact" is appropriate if there is substantial evidence that an effect is significant. If there are one or more "Potentially Significant Impact" entries when the determination is made, an Environmental Impact Report (EIR) is required.
- 4) "Potentially Significant Unless Mitigation Incorporated" applies where the incorporation of mitigation measures has reduced an effect from "Potentially Significant Impact" to a "Less than Significant Impact." The lead agency must describe the mitigation measures, and briefly explain how they reduce the effect to a less than significant level.
- 5) "Less-Than-significant Impact:" Any impact that is expected to occur with implementation of the project, but to a less than significant level because it would not violate existing standards.
- 6) "No Impact:" The project would not have an impact to the environment.
- 7) Earlier analyses may be used where, pursuant to Tiering, Program EIR, or other CEQA process, an effect has been adequately analyzed in an earlier EIR or Negative Declaration.
- 8) Lead agencies are encouraged to incorporate into the checklist reference to information sources for potential impacts (e.g. general plans, zoning ordinances). Reference to a previously prepared or outside document should, where appropriate, include a reference to the page or pages where the statement is substantiated.

ENVIRONMENTAL FACTORS POTENTIALLY AFFECTED:

one impact that is a "Potentially Signi	elow would be potentially affected by ficant Impact" as indicated by the chec	this project, involving at least cklist on the following pages.					
Aesthetics	Agriculture Resources	Air Quality					
Biological Resources	Cultural Resources	Geology/Soils					
Greenhouse Gases	Hazards& Hazardous Materials	Hydrology/Water Quality					
Land Use/Planning Housing	Mineral Resources	Noise					
Population/Housing	Public Services	Recreation					
☐ Transportation/Traffic	Utilities/Service Systems	None					
Mandatory Findings of Significance							
	ted by the Lead Agency) On the basis COULD NOT have a significant effe prepared.						
☐ I find that although the proposed project could have a significant effect on the environment, there will not be a significant effect in this case because revisions in the project have been made by or agreed to by the project proponent. A MITIGATED NEGATIVE DECLARATION will be prepared.							
☐ I find that the proposed project ENVIRONMENTAL IMPACT REPO	et MAY have a significant effect of DRT is required.	on the environment, and an					
☐ I find that the proposed project MAY have a "potentially significant impact" or "potentially significant unless mitigated" impact on the environment, but at least one effect 1) has been adequately analyzed in an earlier document pursuant to applicable legal standards, and 2) has been addressed by mitigation measures based on the earlier analysis as described on attached sheets. An ENVIRONMENTAL IMPACT REPORT is required, but it must analyze only the effects that remain to be addressed.							
☐ I find that although the proposed project could have a significant effect on the environment, because all potentially significant effects (a) have been analyzed adequately in an earlier EIR or NEGATIVE DECLARATION pursuant to applicable standards, and (b) have been avoided or mitigated pursuant to that earlier EIR or NEGATIVE DECLARATION, including revisions or mitigation measures that are imposed upon the proposed project, nothing further is required.							
Reg Murray, Senior Planner	Date Seq (3					
Emergency Shelter Rezone Auburn Ravine Road Project Area	8	Initial Study August 29, 2013					

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EVALUATION OF ENVIRONMENTAL IMPACTS:

I	AESTHETICS –	Potentially Significant Impact	Significant With Mitigation Incorporation	Less Than Significant Impact	No Impact
Wo	ould the project:				
a)	Have a substantial adverse effect on a scenic vista?				\boxtimes
b)	Substantially damage scenic resources, including, but not limited to, trees, rock outcroppings, and historic buildings within a state scenic highway?			, <u> </u>	\boxtimes
c)	Substantially degrade the existing visual character or quality of the site and its surroundings?				\boxtimes
d)	Create a new source of substantial light or glare which would adversely affect day or nighttime views in the area?				
a)-	c) No scenic vistas or scenic resources are located in	the Aubur	n Ravine Ro	oad project	area.

- a)-c) No scenic vistas or scenic resources are located in the Auburn Ravine Road project area. The proposed rezone adding the emergency shelter use type to the Regional Commercial zone will not result in any adverse changes to any scenic vistas. Emergency shelters are consistent with other existing use types currently allowed in the project area, therefore, shelters would not create any new impacts.
- d) The Rezone will not introduce any new light sources to either project area. Light sources for emergency shelters will be consistent with the other use types currently allowed at each site and will be required to comply with the City's lighting standards. In the future, any proposed development will be reviewed against the City's standards and may have conditions of approval requiring that light fixtures be designed to reduce light and glare on adjacent properties and include glare screens when appropriate.

Mitigation Measures

11.	AGRICULTURE RESOURCES –	Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No Impac
W	ould the project:				
a)	Convert Prime Farmland, Unique Farmland, or Farmland of Statewide Importance (Farmland), as shown on the maps prepared pursuant to the Farmland Mapping and Monitoring Program of the California Resources Agency, to non-agricultural use?				\boxtimes
b)	Conflict with existing zoning for agricultural use, or a Williamson Act contract?				\boxtimes
c)	Conflict with existing zoning for, or cause rezoning of, forest land (as defined in Public Resources Code section 12220(g)), timberland (as defined by Public Resources Code section 4526), or timberland zoned Timberland Production (as defined by Government Code section 51104(g))?				\boxtimes
d)	Result in the loss of forest land or conversion of forest land to non-forest use?				\boxtimes
e)	Involve other changes in the existing environment which, due to their location or nature, could result in conversion of Farmland, to non-agricultural use or conversion of forest land to non-forest use?				
a)-	e) The project area include land zoned for commercia activities currently occur on site or in the project state of California as Prime Farmland, Unique I Importance occurs on the project site; and, the contract.	vicinity.] Farmland, o	No land desi or Farmland	ignated by of Statev	the vide

Ш	I. AIR QUALITY –	Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No Impact
Where available, the significance criteria established by the applicable air quality management or air pollution control district may be relied upon to make the following determinations.					
W	ould the project:				
a)	Conflict with or obstruct implementation of the applicable air quality plan?				\boxtimes
b)	Violate any air quality standard or contribute substantially to an existing or projected air quality violation?				\boxtimes
c)	Result in a cumulatively considerable net increase of any criteria pollutant for which the project region is non-attainment under an applicable federal or state ambient air quality standard (including releasing emissions which exceed quantitative thresholds for ozone precursors)?				
d)	Expose sensitive receptors to substantial pollutant concentrations?				\boxtimes
e)	Create objectionable odors affecting a substantial number of people?				\boxtimes

The project site is located in the Sacramento Valley Air Basin, and under the jurisdiction of the Placer County Air Pollution Control District. The region is in non-attainment for state and federal ozone standards, the federal particulate matter (PM2.5) standard, and the state particulate matter (PM10) standard, but meets all other state and federal air quality standards.

a)-e) The project adds the emergency shelter use type to the current list of commercial uses. The emergency shelter use type is consistent with other existing use types in the Regional Commercial zone; and, the use type does not result in any specific significant impacts to air quality. Air quality impacts, along with potential mitigation measures, will be evaluated and addressed in association with proposed development.

Mitigation Measures

IV	. BIOLOGICAL RESOURCES –	Potentially Significant Impact	Significant With Mitigation Incorporation	Less Than Significant Impact	No Impact	
W	ould the project:			•		
a)	Have a substantial adverse effect, either directly or through habitat modifications, on any species identified as a candidate, sensitive, or special status species in local or regional plans, policies, or regulations, or by the California Department of Fish and Game or U.S. Fish and Wildlife Service?					
b)	Have a substantial adverse effect on any riparian habitat or other sensitive natural community identified in local or regional plans, policies, regulations or by the California Department of Fish and Game or U.S. Fish and Wildlife Service?					
c)	Have a substantial adverse effect on federally protected wetlands as defined by Section 404 of the Clean Water Act (including, but not limited to, marsh, vernal pool, coastal, etc.) through direct removal, filling, hydrological interruption, or other means?					
d)	Interfere substantially with the movement of any native resident or migratory fish or wildlife species or with established native resident or migratory wildlife corridors, or impede the use of native wildlife nursery sites?				\boxtimes	
e)	Conflict with any local policies or ordinances protecting biological resources, such as a tree preservation policy or ordinance?			. 🗆 .		
f)	Conflict with the provisions of an adopted Habitat Conservation Plan, Natural Community Conservation Plan, or other approved local, regional, or state habitat conservation plan?					
a-f	a-f) The project area is largely developed and no candidate, sensitive, or special status species are known to exist in the project area. Inclusion of the emergency shelter use type in association with the C-3-ES rezone will not affect any biological resources, including the riparian habitat to the west of the project area. The proposal will not conflict with local policies or ordinances protecting biological resources or any habitat conservation plans, nor will it impact the movement of wildlife species. Potential impacts associated with any future development, along with associated mitigation measures, will be evaluated and addressed at the time of the proposed development.					

v.	CU	LTURAL RESOURCES –	Potentially Significant	Less Than Significant With Mitigation	Less Than Significant		
		I the project:	Impact	Incorporation	Impact	No Impact	
a)		use a substantial adverse change in the significance of a		П	<u></u>	1 23	
	his	storical resource as defined in §15064.5?		<u> </u>		. 🛛	
b)	Ca	use a substantial adverse change in the significance of an chaeological resource pursuant to §15064.5?				\boxtimes	
c)	Di or	rectly or indirectly destroy a unique paleontological resource site or unique geologic feature?					
d)	Di: for	sturb any human remains, including those interred outside of mal cemeteries?				\boxtimes	
	The rezone proposal adds the emergency shelter use type to the current list of commercial uses. Addition of the emergency shelter use type to the list of permitted use types does not have the potential to affect the significance of any historic or archaeological resource. The project area is largely developed and there are no known historical or archaeological resources present on-site. The rezone entitlement will not destroy paleontological or geologic resources or disturb human remains. Potential impacts associated with any future development, along with associated mitigation measures, will be evaluated and addressed at the time of the proposed development.						
1122	us	No mitigation measures are necessary.					
		COLOGY AND SOILS — the project:	Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No Impact	
a)	Exp	pose people or structures to potential substantial adverse ects, including the risk of loss, injury, or death involving:					
	i)	Rupture of a known earthquake fault, as delineated on the most recent Alquist-Priolo Earthquake Fault Zoning Map issued by the State Geologist for the area or based on other substantial evidence of a known fault? Refer to Division of Mines and Geology Special Publication 42.					
	ii)	Strong seismic ground shaking?				\boxtimes	
	iii)	Seismic-related ground failure, including liquefaction?				\boxtimes	

	iv) Landslides?				\boxtimes
b)	Result in substantial soil erosion or the loss of topsoil?				\boxtimes
c)	Be located on a geologic unit or soil that is unstable, or that would become unstable as a result of the project, and potentially result in on- or off-site landslide, lateral spreading, subsidence, liquefaction or collapse?				
d)	Be located on expansive soil, as defined in the Building Code, creating substantial risks to life or property?				\boxtimes
e)	Have soils incapable of adequately supporting the use of septic tanks or alternative waste water disposal systems where sewers are not available for the disposal of waste water?				
a-c	Addition of the emergency shelter use type to the expose persons to potential geologic-related hazar with other existing use types currently allowed would not create any new impacts. Potential development, along with associated mitigation me at the time of the proposed development.	rds. Emerg in the proje impacts a	ency shelters ect area, the ssociated w	s are consi refore, she with any f	istent elters
e)	Sanitary sewer service is available to the project impacts associated with septic systems.	area; there	fore, there a	re no pote	ential
Mi	itigation Measures	-			
Mi	itigation Measures No mitigation measures are necessary.				
		Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No Impact
VII	No mitigation measures are necessary.	Significant	Significant With Mitigation	Significant	No Impact
VII	No mitigation measures are necessary. I. GREENHOUSE GASES —	Significant	Significant With Mitigation	Significant	No Impact
VII Wo	No mitigation measures are necessary. I. GREENHOUSE GASES — puld the project: Generate Greenhouse emissions, either directly or indirectly.	Significant	Significant With Mitigation	Significant Impact	
VII Wo	No mitigation measures are necessary. I. GREENHOUSE GASES — build the project: Generate Greenhouse emissions, either directly or indirectly, that may have a significant impact on the environment. Conflict with any applicable plan, policy or regulation of any agency adopted for the purpose of reducing the emissions of greenhouse gases.	Significant Impact	Significant With Mitigation Incorporation	Significant Impact	
VIII Woo a) b)	No mitigation measures are necessary. I. GREENHOUSE GASES — puld the project: Generate Greenhouse emissions, either directly or indirectly, that may have a significant impact on the environment. Conflict with any applicable plan, policy or regulation of any agency adopted for the purpose of reducing the emissions of greenhouse gases. b) The proposed project is not anticipated to generate	Significant Impact	Significant With Mitigation Incorporation	Significant Impact	

V	III. HAZARDS AND HAZARDOUS MATERIALS –	Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No Impact
W	ould the project:				
a)	Create a significant hazard to the public or the environment through the routine transport, use, or disposal of hazardous materials?				\boxtimes
b)	Create a significant hazard to the public or the environment through reasonably foreseeable upset and accident conditions involving the release of hazardous materials into the environment?				\boxtimes
c)	Emit hazardous emissions or handle hazardous or acutely hazardous materials, substances, or waste within one-quarter mile of an existing or proposed school?				\boxtimes
d)	Be located on a site which is included on a list of hazardous materials sites compiled pursuant to Government Code Section 65962.5 and, as a result, would it create a significant hazard to the public or the environment?				
e)	For a project located within an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the project result in a safety hazard for people residing or working in the project area?				\boxtimes
f)	For a project within the vicinity of a private airstrip, would the project result in a safety hazard for people residing or working in the project area?				
g)	Impair implementation of or physically interfere with an adopted emergency response plan or emergency evacuation plan?				
h)	Expose people or structures to a significant risk of loss, injury or death involving wild land fires, including where wild lands are adjacent to urbanized areas or where residences are intermixed with wild lands?				

The Auburn City Fire Department responds to all calls for emergency services within City limits that include, but are not limited to: fires, emergency medical incidents, hazardous materials incidents, public assists, traffic and vehicle accidents and other situations. The City's fire station on Sacramento Street is located ± 0.50 miles from the project area and is staffed 24 hours a day. The City also has mutual aid agreements with adjacent fire service districts.

a-c) An emergency shelter will not use, transport, store, or dispose of hazardous materials beyond those typical used in association with landscape, maintenance and household cleaning purposes. The materials would not pose a hazard to residents or the public.

- d) The Placer County Department of Environmental Health website does not identify the use of hazardous materials at the project site.
- e-f) The project area is not within an airport land use plan and is not within two miles of any airport, and would therefore have no impact on the safety of people residing or working in the project area due to proximity to an airport.
- g) The proposed rezone would not adversely affect implementation of the City's emergency response plan and would not require update of the CAD emergency response system currently in use by the City.
- h) The project area is not located in, or adjacent to, a wild lands area. As noted above, fire service is provided by the City of Auburn with mutual aid from adjacent fire districts.

	X. HYDROLOGY AND WATER QUALITY – fould the project:	Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No Impaci
a)	Violate any water quality standards or waste discharge	[-1			
шу	requirements?				\boxtimes
b)	Substantially deplete groundwater supplies or interfere substantially with groundwater recharge such that there would be a net deficit in aquifer volume or a lowering of the local groundwater table level (e.g., the production rate of pre-existing nearby wells would drop to a level which would not support existing land uses or planned uses for which permits have been granted)?				
c)	Substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, in a manner which would result in substantial erosion or siltation on- or off-site?				
d)	Substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, or substantially increase the rate or amount of surface runoff in a manner which would result in flooding on- or off-site?				
e)	Create or contribute runoff water which would exceed the capacity of existing or planned storm water drainage systems or provide substantial additional sources of polluted runoff?				\boxtimes
f)	Otherwise substantially degrade water quality?				\boxtimes
g)	Place housing within a 100-year flood hazard area as mapped on a federal Flood Hazard Boundary or Flood Insurance Rate				\boxtimes

IX. HYDROLOGY AND WATER QUALITY -		Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No Impact
	Map or other flood hazard delineation map?				
h)	Place within a 100-year flood hazard area structures which would impede or redirect flood flows?				\boxtimes
i)	Expose people or structures to a significant risk of loss, injury or death involving flooding, including flooding as a result of the failure of a levee or dam?				\boxtimes
j)	Inundation by seiche, tsunami, or mudflow?				\boxtimes

The City of Auburn receives an average of 34 inches of rainfall annually. Rainfall can vary substantially from year to year. At the Auburn recording station, annual precipitation has varied from 14 to 65 inches over the past 50 years. Rainfall is concentrated during winter months with almost 90 percent of annual precipitation typically occurring between November and April (*Placer County 2005*). Site soils fall into Hydrologic Soils Group D, which are soils characterized as having a slow infiltration rate, and thereby a high runoff potential (*Soil Survey of Placer County, California 1980*).

- a-f) Addition of the emergency shelter use type to the list of permitted use types will not violate water quality standards, deplete groundwater supplies, alter existing drainage, or increase water runoff. Emergency shelters are consistent with other existing use types currently allowed in the project area, therefore, the addition of shelters to the list of permitted use types would not create any new impacts. Potential impacts associated with any future development, along with associated mitigation measures, will be evaluated and addressed at the time of the proposed development.
- g-i) The majority of the project area is located in Flood Zone X (areas determined to be outside the 500-year flood plain) according to the Flood Insurance Rate Map for the County of Placer, Map No. 06061C0426 F dated June 8, 1998. Portions of Lots 4-9 (Attachment 1) are shown as being within a mapped flood hazard area associated with the original creek alignment; however, the creek has been piped and no longer affects these properties, therefore there is no exposure of people or structures to a significant risk of loss, injury or death involving flooding.
- j) The project area is not located within an area subject to inundation by seiche, tsunami, or mudflow; therefore, there are no impacts.

Mitigation Measures

X.	LAND USE AND PLANNING —	Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No Impact	
W	ould the project:					
a)	Physically divide an established community?				\boxtimes	
b)	Conflict with any applicable land use plan, policy, or regulation of an agency with jurisdiction over the project (including, but not limited to the general plan, specific plan, local coastal program, or zoning ordinance) adopted for the purpose of avoiding or mitigating an environmental effect?					
c)	Conflict with any applicable habitat conservation plan or natural community conservation plan?					
a)	The change of the zone designation for the proje physically divide an established community. No implementation.	ct area fro impacts	m C-3 to C would resul	-3-ES will t from pro	not oject	
b)	The proposed rezone of the project area is consistent with the City's adopted Housing Element and in accordance with Housing Element law. Subsequent development within the project area will be in accordance with the City of Auburn Zoning Ordinance and related development standards.					
c)	There are no habitat conservation plans or natura either project area.	al commun	ity conserva	tion plans	for	

XI. MINERAL RESOURCES –		Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No Impact
W	ould the project:				
a)	Result in the loss of availability of a known mineral resource that would be of value to the region and the residents of the state?				
b)	Result in the loss of availability of a locally-important mineral resource recovery site delineated on a local general plan, specific plan or other land use plan?				\boxtimes
a-b	Although gold deposits are known to remain in resources of value to the region are known to exist project area. No known mine sites are or have his properties. The proposed project would not result in mineral resource.	within the storically b	boundaries of the boundaries o	of the propon on the sul	osed biect

XI	I. NOISE—	Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	, No Impac
W	ould the project:				
a)	Exposure of persons to or generation of noise levels in excess of standards established in the local general plan or noise ordinance, or applicable standards of other agencies?				\boxtimes
b)	Exposure of persons to or generation of excessive ground borne vibration or ground borne noise levels?				\boxtimes
c)	A substantial permanent increase in ambient noise levels in the project vicinity above levels existing without the project?				\boxtimes
d)	A substantial temporary or periodic increase in ambient noise levels in the project vicinity above levels existing without the project?				
e)	For a project located within an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the project expose people residing or working in the project area to excessive noise levels?				
f)	For a project within the vicinity of a private airstrip, would the project expose people residing or working in the project area to excessive noise levels?				\boxtimes
a-d) The proposal adds the emergency shelter use type to the current list of commercial uses in the Regional Commercial zone. Addition of the emergency shelter use type to the list of permitted use types will not expose persons to potential noise-related hazards. It is anticipated that noise levels generated by the proposed project would not exceed standards established in the City of Auburn General Plan and would be consistent with, and compatible to, uses adjacent to the site. Proposed development in the future will be reviewed and evaluated to determine project specific impacts and associated mitigation measures.					e list It is ceed with, Il be
e-f	The proposed project is not located within an airpoanny public airport or private airstrip.	rt land use p	olan or withi	n two mile	es of
Mi	tigation Measures				

XIII. POPULATION AND HOUSING –		Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No Impact
W	ould the project:				
a)	Induce substantial population growth in an area, either directly (for example, by proposing new homes and businesses) or indirectly (for example, through extension of roads or other infrastructure)?				\boxtimes
b)	Displace substantial numbers of existing housing, necessitating the construction of replacement housing elsewhere?				\boxtimes
c)	Displace substantial numbers of people, necessitating the construction of replacement housing elsewhere?				\boxtimes

The proposed project will bring the City's Housing Element into compliance with Housing Element law and will make it easier to provide housing for the homeless population in the City of Auburn.

- a) An emergency shelter will not induce population growth. Any shelters provided as a result of the Rezone would serve the existing needs of the homeless community.
- b-c) The project area includes non-residential development, under-developed lots (Lots 1 & 3), or undeveloped property (Lot 2). Accordingly, the proposed rezone would not displace housing or a substantial number of people.

Mitigation Measures

	V. PUBLIC SERVICES —	Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No Impact
W	ould the project:				
a)	Would the project result in substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, need for new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives for any of the public services:				
	Fire protection?				\boxtimes
	Police protection?				\boxtimes
	Schools?				\boxtimes
	Parks?				\boxtimes
	Other public facilities?				\bowtie

Fire Protection: Fire service for the project area is provided by the Auburn City Fire Department. Auburn Fire also has mutual aid agreements with other fire protection agencies to aid in emergency response, including the California Department of Forestry & Fire Protection (Cal Fire), the Newcastle Fire Protection District, and Placer County Fire.

Police Protection: The project area is within the jurisdiction of the City of Auburn Police Department. The existing police department facility was planned to accommodate the law enforcement needs of population growth within the project area (General Plan Environmental Impact Report 1993). Additional law enforcement assistance is provided within the area by the Placer County Sheriff's Department and the California Highway Patrol.

Schools: The proposed project lies within the Auburn Union Elementary and Placer Union High School District. Children residing in the project vicinity attend Skyridge Elementary School, E.V. Cain Middle School or Placer High School, according to their age group.

Parks: Park facilities within City limits are maintained by the Auburn Recreation District. The Auburn State Recreation Area is located outside the City limits approximately one mile east of the project area.

Other Public Facilities: Operation of an emergency shelter will not substantially impact other public facilities (libraries; roads).

a) The proposed Rezone adding the emergency shelter use type to the list of use types currently permitted in the C-3 zone will not impact public services. Emergency shelters are consistent with other existing use types currently allowed in the project area, therefore, shelters would not create any new impacts. Any new development to provide an emergency shelter will pay all appropriate impact fees at the time of permit issuance.

Mitigation Measures

No mitigation measures are necessary.

XV	V. RECREATION –	Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No Impac
W	ould the project:				
a)	Would the project increase the use of existing neighborhood and regional parks or other recreational facilities such that substantial physical deterioration of the facility would occur or be accelerated?				\boxtimes
b)	Does the project include recreational facilities or require the construction or expansion of recreational facilities which might, have an adverse physical effect on the environment?				\boxtimes

a-b) Due to the limited size of, and population at, an emergency shelter, the operation and/or construction of an emergency shelter will not substantially affect recreational facilities and will not generate the need for additional park facilities.

Mitigation Measures

XVI. TRANSPORTATION/TRAFFIC –	Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No Impac
Would the project:				·
a) Cause an increase in traffic which is substantial in relation to the existing traffic load and capacity of the street system (i.e., result in a substantial increase in either the number of vehicle trips, the volume to capacity ratio on roads, or congestion at intersections)?				\boxtimes
b) Exceed, either individually or cumulatively, a level of service standard established by the county congestion management agency for designated roads or highways?				\boxtimes
c) Result in a change in air traffic patterns, including either an increase in traffic levels or a change in location that results in substantial safety risks?				\boxtimes
d) Substantially increase hazards due to a design feature (e.g., sharp curves or dangerous intersections) or incompatible uses (e.g., farm equipment)?				
e) Result in inadequate emergency access?				\boxtimes
f) Result in inadequate parking capacity?				\boxtimes
g) Conflict with adopted policies, plans, or programs supporting alternative transportation (e.g., bus turnouts, bicycle racks)?				\boxtimes
a-g) Many of the occupants using an emergency she staffing is minimal. The project area is on a City	lter lack the bus transit re	ir own trans oute and is a	sportation, djacent to	and sites

with commercial services (e.g. grocery store; drug stores). No impacts to transportation and/or traffic are anticipated with the proposed project.

Mitigation Measures

XV	/II. UTILITIES AND SERVICE SYSTEMS –	Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No Impact
W	ould the project:				
a)	Exceed wastewater treatment requirements of the applicable Regional Water Quality Control Board?				
b)	Require or result in the construction of new water or wastewater treatment facilities or expansion of existing facilities, the construction of which could cause significant environmental effects?				
c)	Require or result in the construction of new stormwater drainage facilities or expansion of existing facilities, the construction of which could cause significant environmental effects?				
d)	Have sufficient water supplies available to serve the project from existing entitlements and resources, or are new or expanded entitlements needed?				\boxtimes
e)	Result in a determination by the wastewater treatment provider which serves or may serve the project that it has adequate capacity to serve the project's projected demand in addition to the provider's existing commitments?				
f)	Be served by a landfill with sufficient permitted capacity to accommodate the project's solid waste disposal needs?				\boxtimes
g)	Comply with federal, state, and local statutes and regulations related to solid waste?				\boxtimes
a-e	Addition of the emergency shelter use type to the impact utility services. Due to the limited size shelter, the operation and/or construction of an enaffect utility services. No new sewer, water, or sto support an emergency shelter. No impact will occur Solid waste within the project area is collected (APDS), a licensed private disposal company.	ne list of per of, and po mergency shormwater fa or. by Aubur Solid wa	ermitted use pulation at, nelter will no cilities will be rn-Placer Disaste is trans	types will an emerge of substant be necessar sposal Ser ported to	not ency ially cy to
	company's transfer station located on Shale Ridge Western Regional Landfill. No impacts will occur.	e Road and	then to the	Placer Co	unty

XV	TII. MANDATORY FINDINGS OF SIGNIFICANCE	Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No Impact
Wo	ould the project:				
a)	Does the project have the potential to degrade the quality of the environment, substantially reduce the habitat of a fish or wildlife species, cause a fish or wildlife population to drop below self-sustaining levels, threaten to eliminate a plant or animal community, reduce the number or restrict the range of a rare or endangered plant or animal or eliminate important examples of the major periods of California history or prehistory?				
b)	Does the project have impacts that are individually limited, but cumulatively considerable? ("Cumulatively considerable" means that the incremental effects of a project are considerable when viewed in connection with the effects of past projects, the effects of other current projects, and the effects of probable future projects)?				
c)	Does the project have environmental effects which will cause substantial adverse effects on human beings, either directly or indirectly?				
a)-c	The analysis presented herein indicates that the pro- Regional Commercial (C-3) to Regional Comme thereby adding emergency shelters as a permitted not have a significant effect on the environment. can be prepared for the project.	rcial – Em use type to	ergency She the C-3 zor	elter (C-3- ne district.	ES), will
.	TOTAL COMPA				

REFERENCES

City of Auburn. City of Auburn General Plan. November 1993.

City of Auburn. The City of Auburn General Plan Environmental Impact Report. November 1993.

City of Auburn. City of Auburn Municipal Code. 28 March 2005.

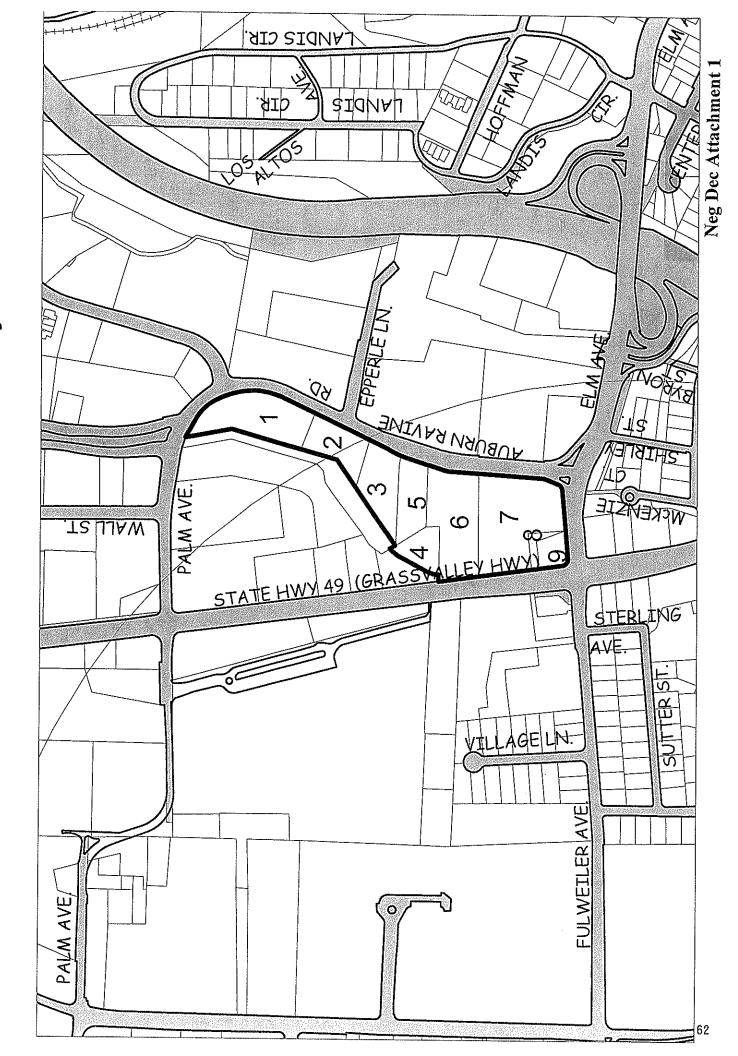
ATTACHMENTS

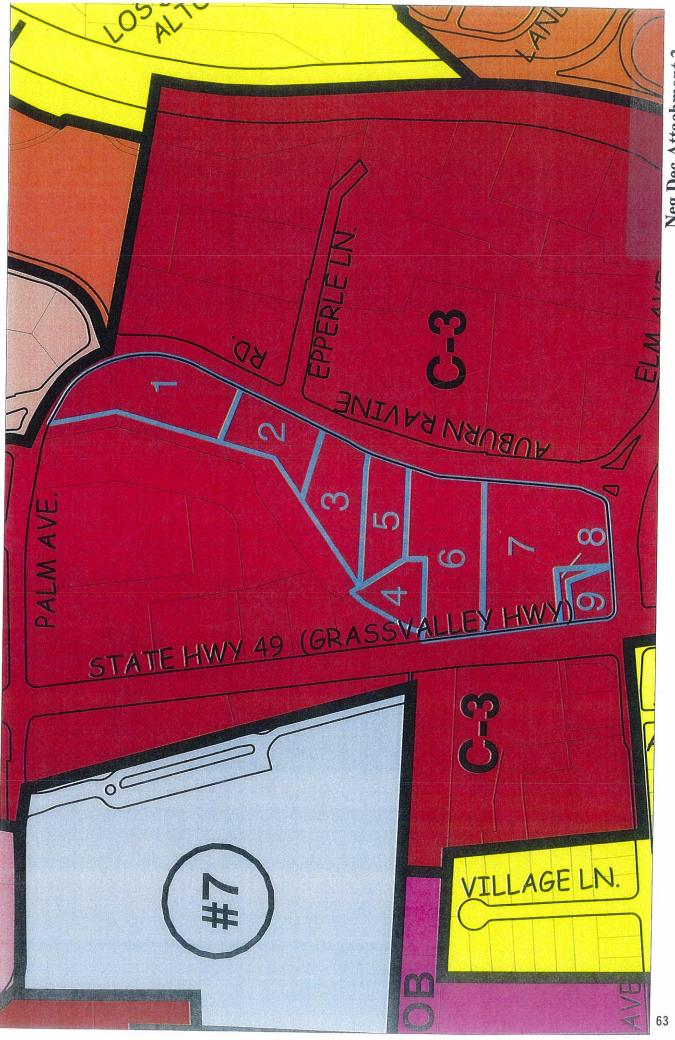
Attachment 1 - Vicinity Map

Attachment 2 - Zoning Map

Attachment 3 – Site Aerial Photograph

Emergency Shelter Rezone Project Area





Neg Dec Attachment 2

Emergency Shelter Rezone - Site Aerial

